



Women in Energy and Mining Voices for Change A Vision for a Better Future

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#### The Gender Question in Energy and Mining



- It has long been recognized that the benefits from extractive industries (mining, oil and gas) tend to accrue at the macroeconomic level (especially exports and taxes) whereas the costs are often concentrated at the local level (environmental harm and social disruption)
- With this in mind, there has been a strong push in recent years to improve the benefits at the local level (especially by emphasizing spin-off businesses and increased compensation) and reduce the costs (by improved environmental practices)
- But our work on the mining sector in Papua New Guinea has raised concerns that simply improving benefits and reducing costs at the local level is not sufficient because there is a gender bias – benefits at the local level tend to be captured by men whereas negative impacts fall most heavily on women







Sustainable mining development conference, Madang 2002 stated:

"Women, youth and children often remain outside the formal decision making structures, especially when located outside the special mining lease area."







#### Message Number One

- Directing benefits to local communities is necessary but not sufficient
- In addition, the distribution of benefits to different groups within the community needs to be planned and managed, in order to be sure that the benefits will contribute to poverty alleviation and sustainable development





## The PNG Women in Mining Conference



## With this background, and with support from mining companies, AusAID, and ESMAP, we held a conference in Papua New Guinea in August 2003

- To examine
  - Negative impacts of mining on women
  - Positive impacts of mining on women
- To develop strategies
  - To reduce and mitigate the negative impacts
  - To improve and enhance the positive impacts
- About 180 attendees (160 women, 20 men)
  - 160 from PNG, about two thirds from mining communities and about ten from oil and gas communities
  - 20 international attendees





# We Conducted a Survey of the **Participants With a Questionnaire**

- The Questionnaire
  - Open ended format, handed out first day
  - About 120 responses
- Main Findings
  - Mining causes significant social harm over 60% conference participants reported significant harm relating to domestic violence, alcoholism, and family disruption
  - These findings were backed up by extensive discussions and examples during the conference
  - The participants also identified positive impacts





## The Questionnaire: - Negative Impacts



#### Percentage of responses





### The Questionnaire – Positive Impacts













#### Message Number Two

- Mining and Energy Projects can have very harmful family and cultural impacts, that are not always identified by companies, governments and ourselves
- Correspondingly Mining and Energy Projects can have positive impacts for women and families whose importance is not fully appreciated by companies, governments and ourselves





## Strategies Developed in Response to the Questionnaire Results

- Based on the findings of the Questionnaire, the participants developed the following strategies:
  - Empowerment of women
    - <u>Economic Empowerment</u>
    - <u>Social Empowerment</u>
  - Well being of women
    - Health and education
    - <u>Safety and security</u>
- And started the process of identifying actions by companies, communities, NGOs and Governments to implement the strategies







#### Message Number Three

- The four "strategy" pillars may have broad based applicability in many different situations
  - Economic Empowerment
  - Social Empowerment
  - Education and Health
  - Safety and Security
- The actions become more specific to energy and mining projects for indigenous communities





## Actions Identified



## for Economic Empowerment

- Companies
  - Affirmative action for greater employment of women
  - Spin-off jobs aimed at women
- Communities and NGOs
  - Men and women equally represented as agents for community level benefit distribution
  - Micro-credits for women's business/cottage industries – supported by training in accounting, marketing etc
- Government
  - Dept. of Mining to direct a percentage of compensation and benefits to support communitybased Sustainable Development Programs including women's projects







#### Economic Empowerment

# Dr. Dolly Guise, ManagerCommunity Relations Office(CRO) for Tolukuma gold mine:

"The mine makes payments of royalties directly to women, every month in their own envelopes."





### Actions Identified for Social Empowerment

- Companies
  - Appointment of gender desk for women's issues
  - Include community women representatives in discussions at all stages of mine life (exploration to mine closure)

#### Communities and NGOs

- Select and support women to represent community concerns in committee and forums
- Liaise with local government on issues of concern to women
- Government
  - Involve women in Mine Review Committee and Development Planning Committee
  - Establish gender desks in Dept of Mining; local governments









#### Social Empowerment

Juliet Hmentori from Senamrae Village in the Lower Ok Tedi said:

" I was the first woman to be invited to the Alice River Trust meetings, I gained experience and confidence in managing projects and I helped other women with their projects."







### Actions Identified for Improved Health & Education

- Companies
  - Skills training for women for both in-company jobs and for outside employment
  - Community access to company health services
- Communities and NGOs
  - Support adult literacy, vocational skills and business training
  - Education about HIV/AIDs and high risk diseases
- Government
  - Survey of women's access to social and community services
  - Enforce compliance with environmental regulations





Actions Identified for Improved Safety & Security



- Companies
  - Counseling for employees to reduce domestic violence and assist victims of violence
- Communities, NGOs and Government
  - Educate women about their rights and responsibilities regarding violence and abuse
  - Counseling for both men and women to reduce domestic violence
  - Establish counseling services for victims of violence and abuse







#### Message Number Four

- <u>Companies and Government</u> each may need to take a broader view than they have taken traditionally – much can be accomplished to reduce the negative impacts and increase the positive impacts, often for relatively little costs
- <u>Communities and NGOs</u> Communities and NGOs often see themselves as powerless – yet they are the most important agents regarding women's economic empowerment (benefits distribution), social empowerment (a seat at the table) and Safety/Security Issues (social norms, counseling, changing the views and values of men regarding women's issues)







#### Examples of What Mining Companies, Government and Communities are Already Doing

Econo	omic	<ul> <li>Porgera – Women's Micro credit Schemes</li> </ul>
Empo	werment	•Ok Tedi – Support for women's skills
		training and small business development
Social		•Lihir – improved benefits distribution for
Empo	werment	women
		•Ok Tedi - Gender Desk established
Healt	h and	•Lihir - HIV/AIDS awareness campaign
Educa	ation	•Misima – Future Generations Trust to
		support Health and Education
Safet	y and	•Misima – Informing women of their rights
Secur	ity	•Porgera – Counseling for women victims
		of abuse







#### Message Number Five

- This is not just theory and aspiration
- Much is already being accomplished today on the ground at the mining, oil and gas projects and communities in Papua New Guinea
- What is needed is
  - To establish a more systematic planning and action framework
  - To identify, share and implement best practice in all mining, oil and gas projects and communities in a systematic manner





#### Women in Mining - Vision Statement

Women in mining communities have a vision for a future of peace and prosperity resulting from improved well-being and greater empowerment where *:* 

#### Well-Being - Health and Education

- exaccess to social and community services are increased
- ? access to educational and training opportunities for women and girls are increased
- ? diseases associated with changes in work patterns and diet are reduced and prevented
- ? socially and sexually transmitted infections, in particular HIV / AIDS are reduced and prevented
- ? environmental degradation that reduces the quality of life is mitigated and avoided.

#### Economic Empowerment

- ? mechanisms for enhancing the skills and abilities of institutions and associations supporting the development of women are established and improved
- ? access to business opportunities for women are increased
- ? mechanisms for the equitable distribution of financial benefit streams are established

 equitable and improved employment opportunities for women are ensured.

#### Social Empowerment

- ? the human rights of women and children are promoted and upheld
- ? traditional values and practices that protect women's contribution and status within communities are enhanced
- ? women are recognized as key stakeholders in communities
- ? women are represented and effectively participate in ongoing consultation at all levels of decision-making throughout the mine life.

#### Well-Being - Safety and Security

- all forms of violence against women; and within and against communities are eliminated
- ? alcohol and drug abuse are eliminated
- ? sexual abuse is eliminated
- ? all stakeholders in mining communities work together to avoid or mitigate social breakdown.

#### Artisanal and Small Scale Mining

? artisanal and small scale mining is managed within a framework of sustainable development.







#### Some Possible Implications for Sustainable Development

- <u>Hypothesis</u>: if women (children and families) are overall net beneficiaries from energy and mining projects then there are better prospects for achieving sustainable development
- Why: in many indigenous communities women are the basic economic drivers of the community and supporters of their families. Benefit streams to men often contribute to domestic harm not good and social problems such as alcohol abuse
- <u>Solution</u>: in order for women (children and families) to become net beneficiaries from energy and mining projects, planning and actions are needed so that
  - benefits are widely shared and well used in communities (not just captured by a few) and ;
  - harmful impacts are identified and mitigated, especially for the groups with least influence







#### Next Steps

- Disseminate, disseminate, disseminate
- In PNG
  - Women's Steering Committee formed
  - Follow up actions by companies, communities, NGOs and Governments
  - Prepare for June 2005 PNG follow up conference
- Elsewhere
  - Possible one day workshops
    - India, Poland, Romania

