COOLING FOR HEALTHY, RESILIENT, STABLE SOCIETIES

ROLE OF THE MONTREAL PROTOCOL

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Role of the Montreal Protocol on Substances that Deplete the Ozone Layer in Cooling

• The Little Treaty that Could: Context and Impact

- Early Experience in Harnessing Climate Co-benefits
- Becoming a Climate Treaty

 Staying COOL in the Montreal Protocol's (MP's) Final Chapter



Montreal Protocol: Context and Impact



- Adopted in 1987 to eliminate substances that deplete the ozone layer
- Addresses production + consumption (imports) of controlled substances – hence target group is primarily the private sector across main economic sectors

Ingredients for Success

- Compliance-based
- Strong institutions
- Recognition of developing country needs:
 - Financial mechanism
 - 10 year grace period
- Trade provisions
- Track-record of industry support
- Measurable and demonstrated results
- Environmental, health and economic co-benefits

- Financial mechanism pays the incremental costs of MP implementation in developing (Article 5) countries
- Universal ratification and enjoys broad-based buy-in (NGOs, Government, private sector, etc.)



Montreal Protocol: Context and Impact

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To slash or to trim

Emission reductions by policies/actions, bn tonnes CO₂ equivalent

	Cumulative emissions	Period	Annual emissions*	
Montreal protocol ¹	135.0bn	1989-2013	5.6bn	
Hydropower worldwide ²	2.8bn	2010	2.8bn	
Nuclear power worldwide ²	2.2bn	2010	2.2bn	
China one-child policy ³	1.3bn	2005	1.3bn	
Other renewables worldwide ²	600m	2010	600m	
US vehicle emissions & fuel economy standards ^{†4}	6.0bn	2012-25	460m	
Brazil forest preservation ⁵	3.2bn	2005-13	400m	
India land-use change ⁶	177m	2007	177m	
Clean Development Mechanism	⁷ 1.5bn	2004-14	150m	
US building & appliances codes	⁴ 3.0bn	2008-30	136m	
China SOE efficiency targets ⁸	1.9bn	2005-20	126m	
Collapse of USSR ⁹	709m	1992-98	118m	
Global Environment Facility ¹⁰	2.3bn	1991-2014	100m	
EU energy efficiency ¹¹	230m	2008-12	58m	
US vehicle emissions & fuel economy standards‡4	270m	2014-18	54m	CATEGORIES: Energy production Transport Other regulations Global treaties Land & forests
EU renewables ¹¹	117m	2008-12	29m	
US building codes (2013) ¹²	230m	2014-30	10m	
US appliances (2013) ¹²	158m	2014-30	10m	
Clean technology fund ¹³	1.7bn µ	project lifetime	па	
EU vehicle emission standards	¹⁴ 140m	2020	na	Other

See following panel for sources and explanations *Annual emissions are cumulative emissions divided by the relevant period. The estimate for the current emissions avoided under the Montreal protocol is eight billion tonnes of CO₂e. The annual figure for the collapse of the USSR refers to the years 1992-98. [†]Cars and light trucks [‡]Heavy trucks 30 years of success: Global elimination of 4 major groups of substances: Ozone hole is on the mend

 Montreal Protocol has done more for the climate than any other treaty because ozone depleting substances (ODS) are high in GWP.

From 1989-2013 an estimated **135 billion tons CO_{2 eq} cumulative emissions** avoided.

 As 1 of 4 Implementing Agencies of the MP Multilateral Fund (MLF), the WBG has provided over \$1 billion in grants since 1991 for the avoidance of roughly 1.2 billion tons of CO₂ emissions and phase-out of 68% of all ODS covered by the MLF.

Early MP Experiences in Harnessing Climate Co-benefits

- MP Implementation with MLF Assistance
 - A need for additional funding of MP-related action (this is where it all started) – Resource mobilization efforts led the WB and others to explore ways to leverage finance through generation of co-benefits.
 - Analyses/proof of concept/demos for ozone-climate-energy action and benefits (business models, financial instruments, sector plans, cofinancing)
 - World Bank and Partner Countries' role
 - Innovative delivery approaches (Sector and National ODS Phase-out Plans – performance based, Voucher Schemes, Reverse Auctions)
 - Chiller Replacement Projects (MP + GEF + Carbon Finance)



Becoming a Climate Treaty: Accelerated HCFC Phase-out (2007)

- Faster HCFC phase-out benefitted the ozone layer but had even larger benefits for the climate
- Dec. XIX/6 (j) when selecting HCFC substitutes and alternatives, the following should be taken into account:





Becoming a Climate Treaty: HFC Phase-down



Velder's et. al: BAU shows that the benefits of the Montreal Protocol will be quickly offset.

- In global ODS elimination, HFCs were introduced – non-ozone depleting but potent GHGs, with GWP values thousands of times more than CO₂.
- HFCs are used mostly as refrigerants. With economic development primarily in developing countries, their growth is booming. Similar to HCFCs, the future HFC market will be in developing countries.
- HFCs were on track to represent 10% of all GHG emissions by 2050. Growth is coupled with energy consumption due to use in A/C and refrigeration – A/C energy consumption could quadruple by 2050 from 2010 levels.
- Benefits of HFC phase-down: avoidance of global temperature rise by up to 0.5°C by 2100 – if combined with EE improvement benefits can double.

Becoming a Climate Treaty: Parties agree on the Kigali Amendment on HFC Phase-down (2016)

- Importance of cooling for the MP: Refrigerants...
 - are controlled substances or replacements
 - can impact the performance of cooling equipment
 - can be costly (patent protected including technology in which they are used)
 - can introduce management and use challenges (environmental, safety)
- Two Art.5 country groupings; phase-down not a phase-out; & high ambient temperature country exemptions in the air-conditioning sector
- MLF is requested to develop cost guidance on maintaining and/or enhancing the EE of low to zero-GWP replacement technologies when phasing down HFCs



HFC phase-down negotiations were largely about the right to appropriate AC/ref. technologies to meet development goals

Staying COOL during the MP's Final Chapter

With Kigali, the

first time MP

deals directly

with a GHG for

the purpose of safeguarding the

climate

- HFC amendment process galvanized the global "cooling" agenda: Kigali Cooling Efficiency Program – first to explicitly link MP and EE
- In parallel, climate and energy communities have narrowed in on refrigeration and A/C in developing economies as a potential area for achieving climate commitments and controlling booming energy demand, for the very reason of high growth in cooling.. paradoxically in part due to climate change.

Opportunities for greater climate impact.



WBG & Linked Agendas of Energy, Climate, Ozone



Staying COOL during the MP's Final Chapter

- Window of opportunity is upon us:
 - Countries will be required to phase-down HFCs based on agreed schedules.
 - With no action, there is risk of technology lock-in
 - It has started in developed countries.... refrigerant and equipment supply will change
 - This is leverage for demand-side interventions and scale-up
 - Can use the MP as a platform to vet solutions with the broader climate and energy communities and avoid lost opportunities of the past.

What is needed

- Clarity on what MP will finance
- More information on sources of EE finance to complement HFC reductions in cooling sectors (comfort cooling, food cold chain, etc.)
- More information and case studies to develop business models, possibly a programmatic approach with several projects under one national platform (NDC, cooling plan, etc.)

