

POLICY Incentives in Europe

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Agenda

- 1. Introduction**
2. Renewable energy support
3. Financing renewable power
4. Experiences renewable power support in Europe
5. Conclusion

1. Introduction

- **Background:** Bahr, Narita, and Rickels (2012) - Kiel Policy Brief 53 (*Kiel Institute for the World Economy*) : “Recent Developments in European Support Systems for Renewable Power”
- EU’s energy and climate policy is to increase the share of renewable electricity (RE) provision
 - RE still needs support in most cases to be viable
 - Optimal support scheme? Attempts to keep the rising costs of the photovoltaic markets in check
- Tendency of market-based support schemes to shift towards tariff-based schemes
- Significance of the investor perspective

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Renewable energy support

General background

- EU Emission Trading Scheme (ETS): cap on CO₂
 - Incentive to invest in a carbon-free energy system
 - Additional support for renewable power technologies will not result in further emission reductions
- Long investment cycles in the energy sector and various market imperfections
 - System combining a price for carbon emissions with subsidies for the introduction of renewables might be the better option
- Ex-post efficiency: how to achieve certain given goals at minimum cost

Renewable energy support

General background

- RPS determines the quantity of renewable power provision
- REFIT determines the price of renewable power provision
- Different implications for cost control of the support
 - RPS: usually ensures overall limit of support costs
 - REFIT: installations built until marginal cost equals subsidy, overall support costs may be drastic

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Financing renewable power

- *Balance finance:*
 - project remains dependent part of the company
 - company itself is liable for debts and cash-flow payments
 - all assets of the company used as collateral
 - rating of the company is relevant for its credit rating

- *Project finance:*
 - initiator of the project establishes a special-purpose vehicle (SPV)
 - assets of this SPV are collateral for credit
 - no (or only limited) recourse to the sponsor
 - debt is served exclusively by the project cash-flows
 - amount and stability of the cash-flow is crucial for the credit rating

Financing renewable power

- REFIT systems guarantee a high degree of security with regard to cash-flow.
- RPS are inherently more variable with regard to cash-flows since neither power prices nor certificate prices are stable
 - Developers usually conclude long-term contracts
 - As compensation for risk assumption such long-term prices are usually lower than average long-term prices
- Derivatives can be used to manage the volatility of cash-flows, but are not always available

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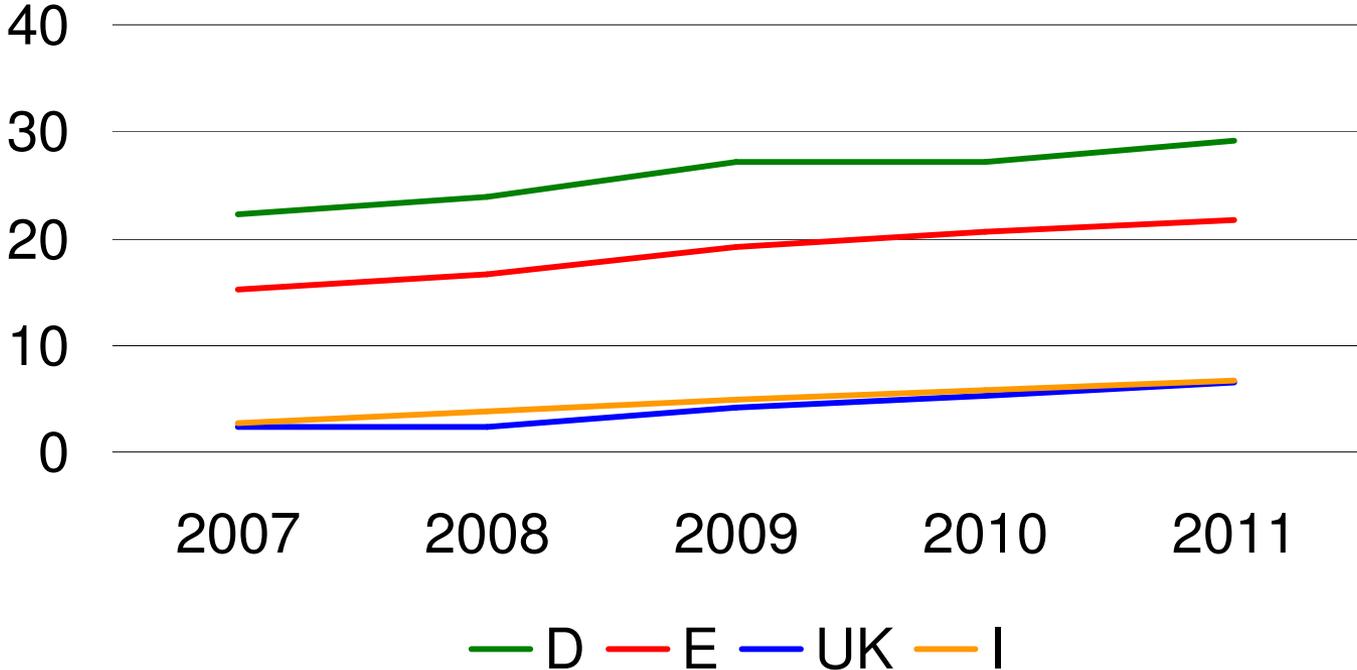
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Experiences renewable energy support in Europe

- Higher degree of success in terms of installed capacity for REFITs
- Reduction of risk makes it more attractive to raise capital
- RPS (e.g. UK, Italy, Belgium) have substantially higher levelized profits than REFIT countries
- Italy and the UK plan to convert their RPS system to REFIT
 - lower overall support cost required to achieve a specific capacity target
 - failure of RPS to achieve the desired capacity targets
- Surprisingly, these countries have not elected to increase the fine for non-compliance within their existing RPS

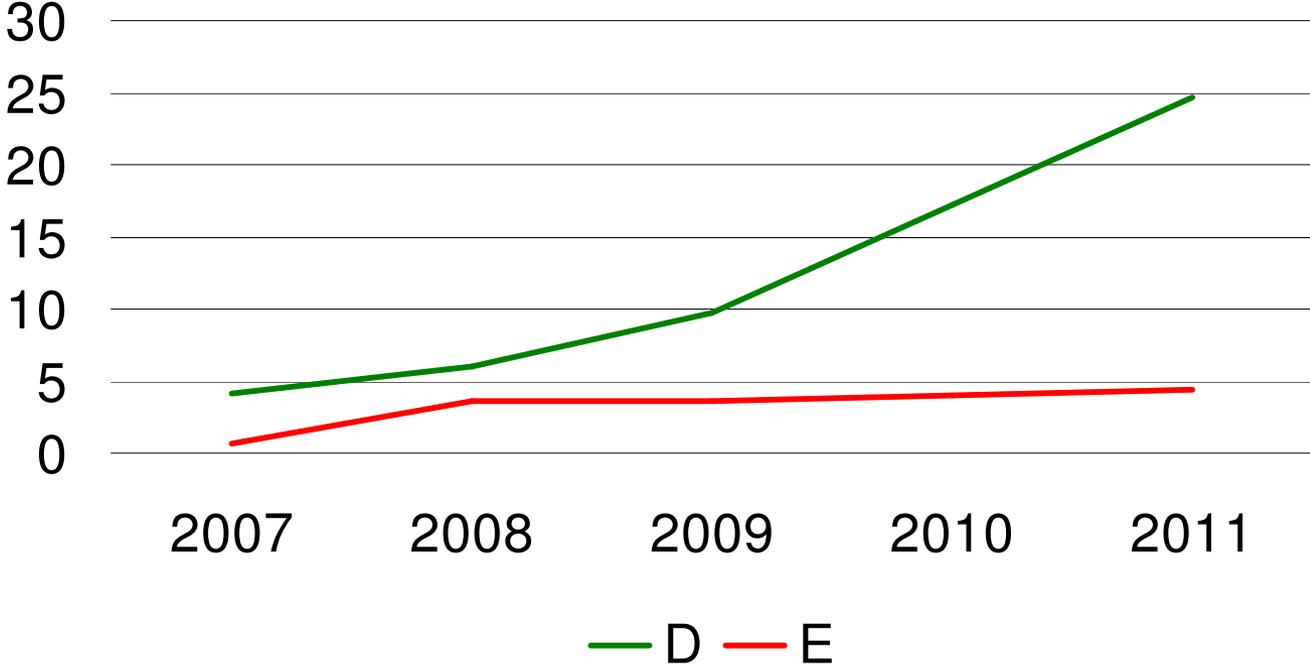
Experiences renewable energy support in Europe

Cumulated installed capacity wind power (in GW)



Experiences renewable energy support in Europe

Cumulated installed capacity PV (in GW)



Experiences renewable energy support in Europe

Spain

- 2008: $100 \text{ kW} < P \leq 10 \text{ MW}$: REFIT of 0.418 EUR per kWh for 25 years, inflation indexed
- From October 2008: cap on installations (166 MW/year groundmounted) and reduction of REFIT, quarterly adjustments
- From 2012: no support for new installations

Germany

- 2008: groundmounted: REFIT of 0.355 EUR per kWh for 20 years, no inflation indexation
- 2008-2011: various adjustments 2008-2011, especially REFIT-adaption according to installations
- Current: 0.13 EUR per kWh for installations above 1 MW, various restrictions for groundmounted systems

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1. Introduction
2. Experimental setup
3. Analysis behavior first generation *A*
4. Analyse behavior second generation *B*
- 5. Conclusion**

Conclusion

- Risk plays a crucial role when supporting renewable energy
- However, REFITs do not eliminate risk but transfer it to tax-payers
- Some empirical evidence for wind energy: support costs of REFITs lower than for RPS, however, this does not imply overall efficiency
- Tenders of given capacities for REFITs could combine advantages of REFIT and RPS
- Overall cost efficiency requires equalization of marginal costs over Europe
- Unified support system would be efficient

Thank you for your attention!