



BEFS

Bioenergy and Food
Security Projects

The Bioenergy and Food Security Approach of FAO

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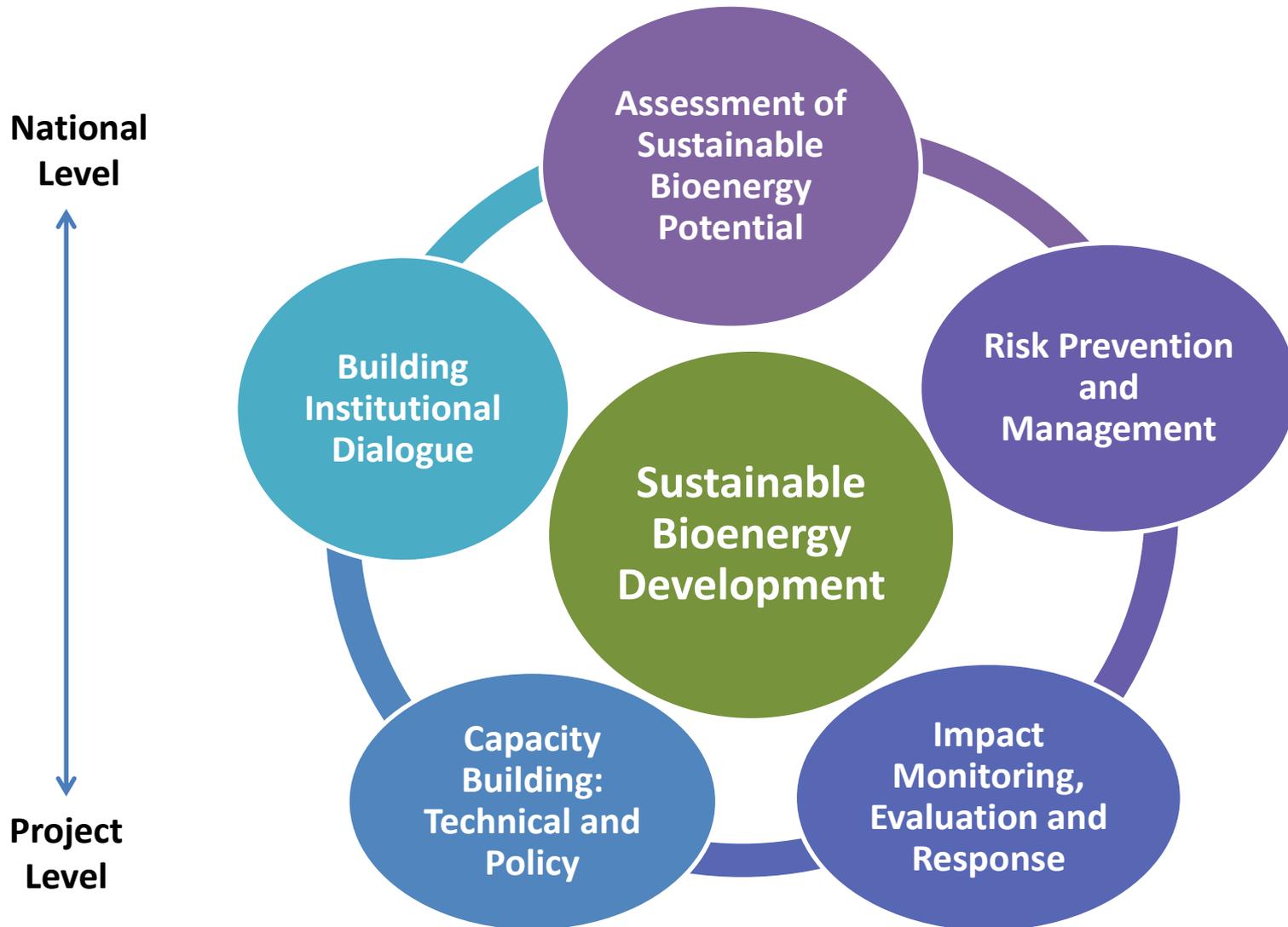
Outline

- The BEFS Approach
- The BEFS Analytical Framework
- BEFS Operator Level Tool

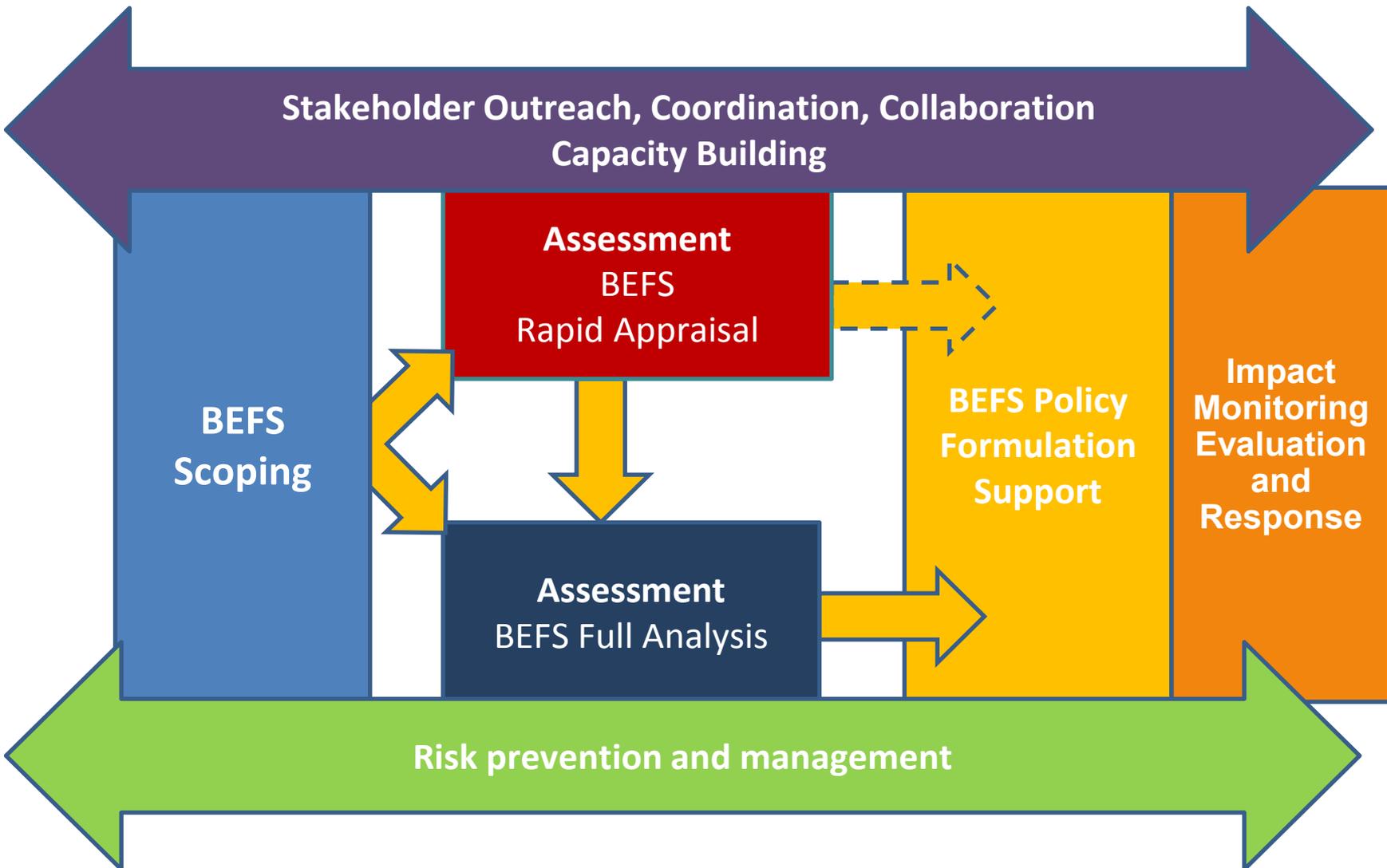


Sustainable Bioenergy Development: What is needed

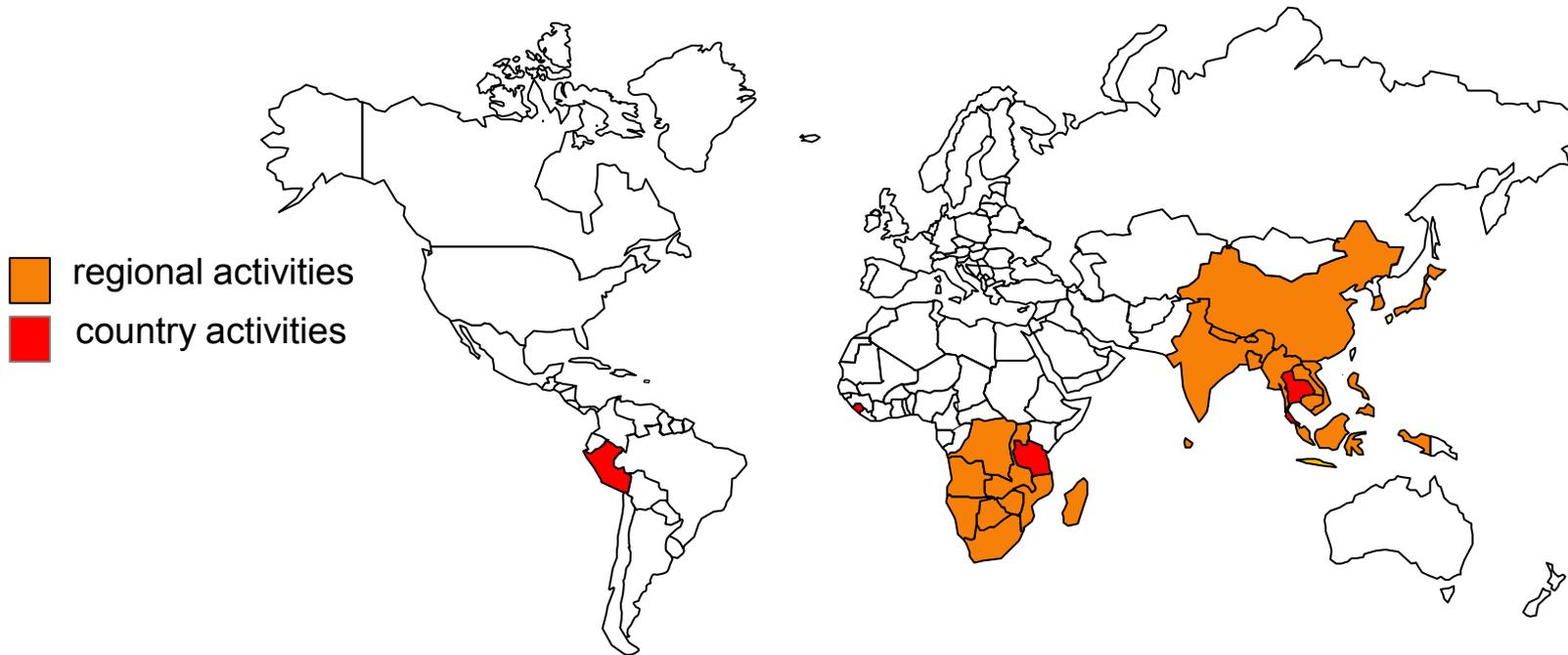
The BEFS Approach



BEFS Approach: Components



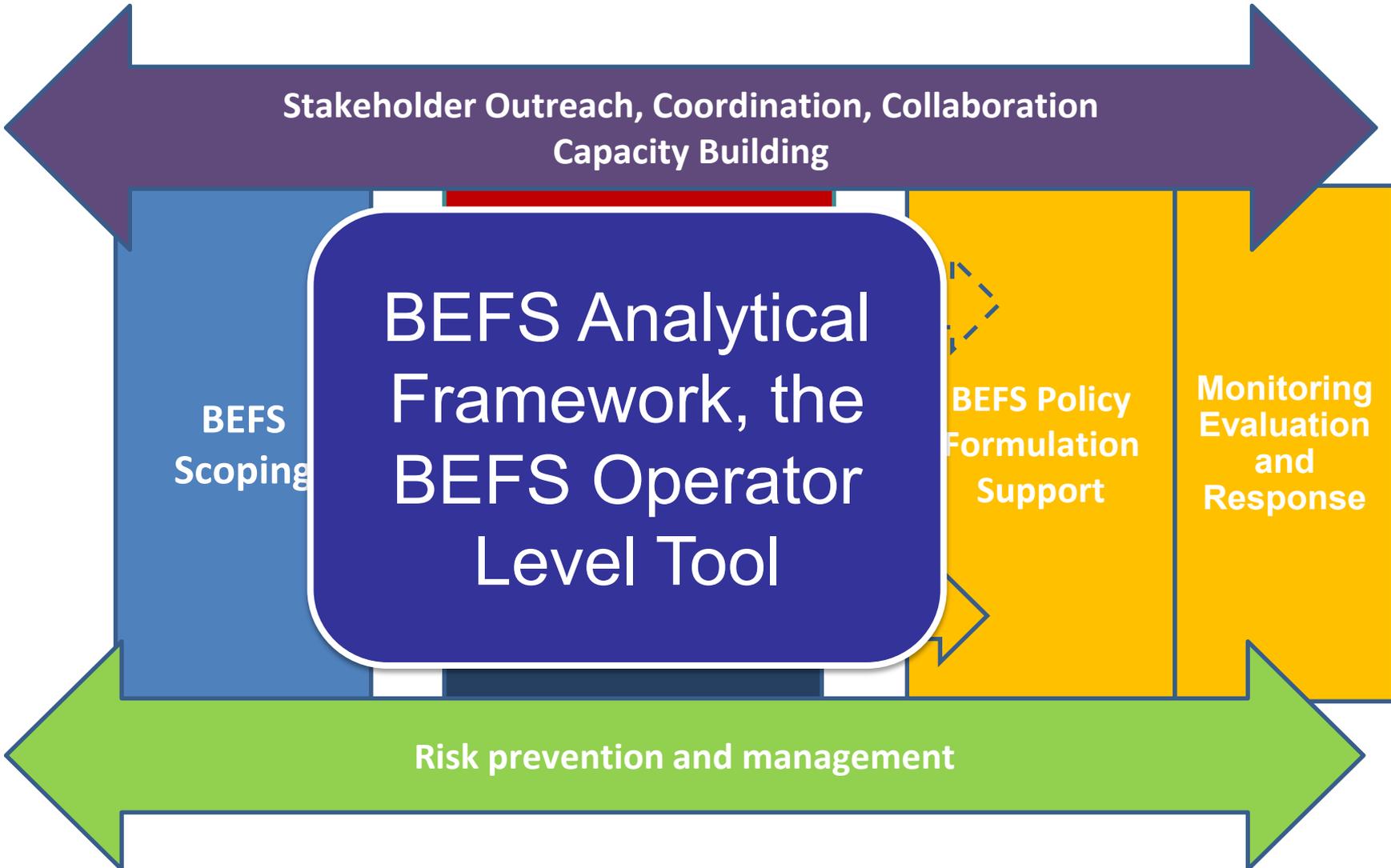
BEFS country work to date



| BEFS Activities | Countries |
|--------------------------|--|
| Detailed BEFS Analysis | Peru, Tanzania, Thailand |
| Scoping activities | Sierra Leone, Malawi (starting now), Nepal, Butan, Sri Lanka |
| Regional activities | SADC, ASEAN |
| Pending country requests | Botswana, Zimbabwe, Indonesia, Bolivia, follow up Sierra Leone |



BEFS Approach: Components



The BEFS Analytical Framework

Country level evidence

Diagnostic Analysis

- What is the current agricultural baseline?
- What is the current agricultural market outlook?

Natural Resources

- What is the feedstock availability for bioenergy in country?
Crops, livestock and forestry...
 - Resource availability and constraints?

Techno-economic aspects

- Can biofuels be produced profitably and competitively?
- To what degree can smallholders be involved?
 - What might the tradeoffs be?
- Greenhouse gas emissions

Socio-economic aspects

- What are the national level impacts? Labour, growth, poverty?
- What are the household level impacts and who are the vulnerable?



Starting point: which are the key crops and feedstock within the country?

- Country specific analysis and data
 - Food security crops
 - Potential bioenergy feedstock
 - Crops
 - Woody biomass
 - Residues (crops, agroprocessing, livestock and forestry)



Starting point: Tanzania

- **Food security staples:**
Maize (33.4 %) and **Cassava (15.2 %)**

- **Potential bioenergy crops**

Sugar cane, molasses, sweet sorghum, **cassava**, palm oil, sunflower, jatropha

| Ranking | Commodity | Calorie Share (%) |
|-----------------------------------|--------------------------|-------------------|
| 1 | Maize | 33.4 |
| 2 | Cassava | 15.2 |
| 3 | Rice (Milled Equivalent) | 7.9 |
| 4 | Wheat | 4.0 |
| 5 | Sorghum | 4.0 |
| 6 | Sweet Potatoes | 3.3 |
| 7 | Sugar (Raw Equivalent) | 3.3 |
| 8 | Palm Oil | 3.0 |
| 9 | Beans | 2.9 |
| 10 | Beverages, Fermented | 2.7 |
| 11 | Milk – Excluding Butter | 2.2 |
| 12 | Bovine Meat | 1.8 |
| 13 | Pulses, Other | 1.7 |
| 14 | Plantains | 1.5 |
| 15 | Millet | 1.4 |
| Subtotal share for selected items | | 88.5 |
| Total Calories per capita | | 1959 |

Data source: FAOSTAT



Starting point: Peru

- **Food security** staples:
Rice, maize, wheat and potatoes

- **Potential bioenergy crops**

| Ranking | Commodity | Calorie Share (%) |
|-----------------------------------|--------------------------|-------------------|
| 1 | Rice (milled equivalent) | 22 |
| 2 | Maize | 13.2 |
| 3 | Wheat | 11.7 |
| 4 | Potatoes | 9.9 |
| 5 | Sugar (raw equivalent) | 8.5 |
| Subtotal share for selected items | | 65 |
| Total Calories per capita | | 2 595 |

Data source: FAOSTAT



The BEFS Analytical Framework

Country level evidence

Natural Resources

- What is the feedstock availability for bioenergy in country?
Crops, livestock and forestry...
 - Resource availability and constraints?



BEFS



The BEFS Analytical Framework

Natural Resources Assessment

This component covers three major areas:

1. Land suitability
2. Water availability
3. Woody biomass and residues availability



The objective

- Which **crops** for bioenergy production can be grown under the prevailing agro-ecological conditions?
- What is the current domestic production of these crops?
- How much additional bioenergy feedstock can be produced through intensification of agricultural production?
- How much additional bioenergy feedstock can be produced through expansion of arable land, when accounting for sustainability criteria?

- How much **fuelwood** can be supplied sustainably?
- How much **residue from current agricultural production (crop, livestock production, forestry)** is available to produce bioenergy, taking into account other uses?
- How much **residue from agro-forestry industries** is available for bioenergy production, taking into account other uses?

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WOODY
BIOMASS
AND
RESIDUES



BEFS



The BEFS Analytical Framework

Natural Resources Assessment

This component covers three major areas:

1. Land suitability
2. Water availability
3. Woody biomass and residues availability



Assessment of potential for bioenergy crops production



Feedstock for bioenergy



***INTENSIFICATION OF AGRI.
PRODUCTION***

*Area currently used for
agriculture*

***EXTENSIFICATION OF AGRI.
PRODUCTION***

*Increase of area used for
agriculture*

***Methodology applied:
Land Suitability Assessment (LSA)***

Land Suitability Assessment (LSA)

The methodology concept

Agro-ecological zoning (AEZ)

Geospatial and numerical data

- Land characteristics
- Crop requirements
- Agricultural practice and level of inputs

Land availability assessment

DEFINITION OF AVAILABILITY CRITERIA

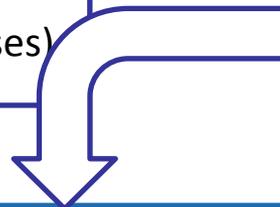
- Land cover
- Land use (current and future demand)
- Policy priorities



Land suitability maps
(potential yields for suitability classes)



Exclusion mask



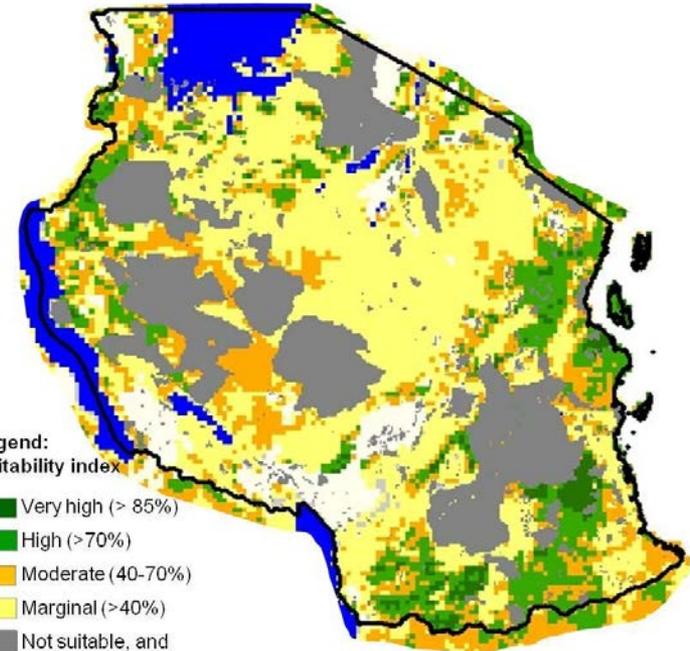
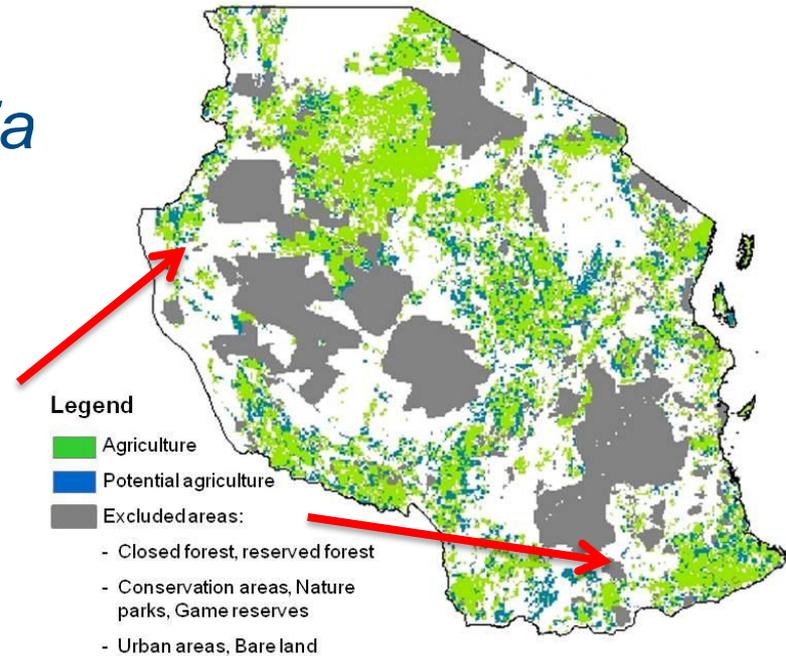
FINAL OUTPUT

- **Land suitability and availability maps**
 - how much bioenergy feedstock can be produced
 - how much land is available and where it is

Intensification

Example: Cassava in Tanzania

- food crop
- accounts for 15% per capita calorie consumption
- produced with no or very low inputs (subsistence agriculture)
- production areas: NW and SE parts of the country
- total harvested area: 841,868 ha
- average yield (10y): 6 t/ha
- average annual production: 5 mill. t



Agro-ecological suitability and productivity (GAEZ):

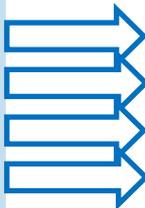
| <i>Level of inputs</i> | Potential yield (t/ha) |
|------------------------|------------------------|
| - <i>Low</i> | 7 |
| - <i>Intermediate</i> | 11 |
| - <i>High</i> | 18 |

Expansion of arable land

Example: Cassava in Tanzania

| AGRO-ECOLOGICAL ZONING | | |
|-------------------------------|---|--------------------|
| Agri. practice | | Input level |
| 1. Tillage-based | / | Low inputs |
| 2. Tillage-based | / | High inputs |
| 3. Conservation agri. | / | Low inputs |
| 4. Conservation agri. | / | High inputs |

Rain-fed conditions



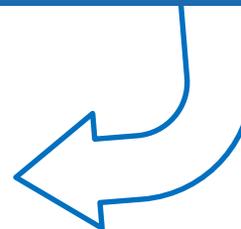
LAND AVAILABILITY ASSESSEMENT

Exclusion areas

- Agriculture and potential agriculture
- Closed forest, reserved forest
- Conservation areas, natural parks
- Game reserves
- Urban areas
- Bare land



Land suitability maps

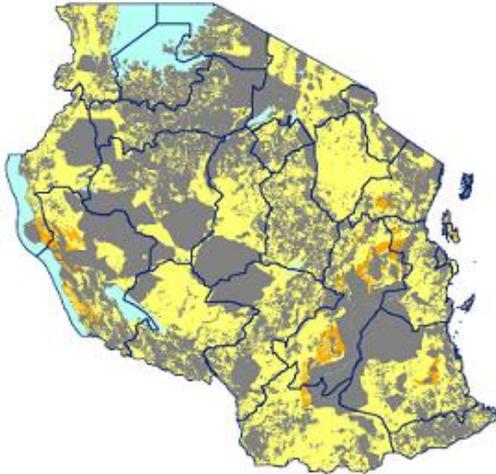


Land suitability and availability maps for cassava

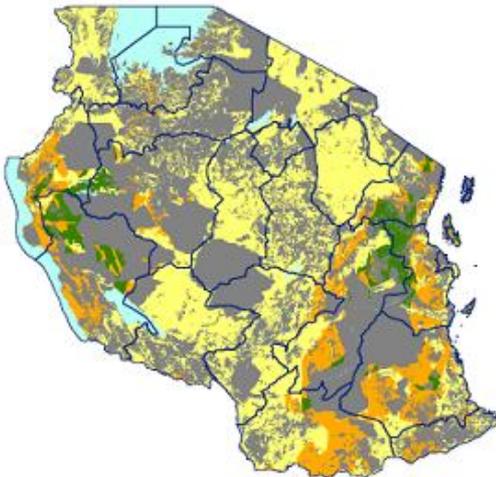


CASSAVA - Low input level

Tillage-based

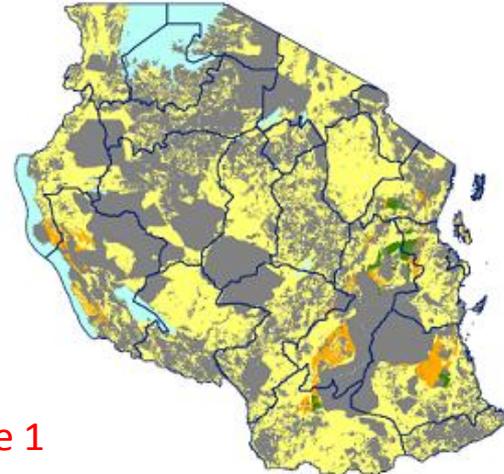


Conservation Agriculture



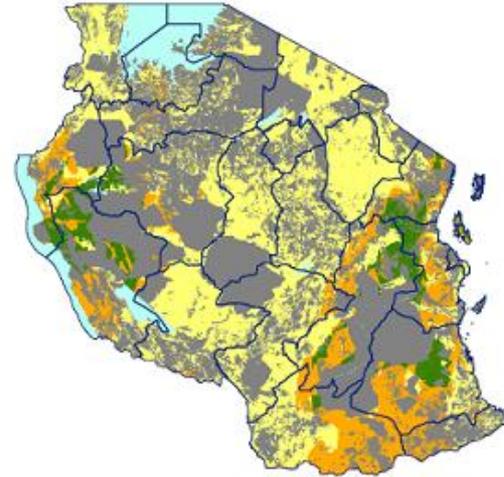
CASSAVA - High input level

Tillage-based



Example 1

Conservation Agriculture



Suitability Index



Expansion of agricultural land - cassava in Tanzania

Example 1



| LUT | Highly suitable land | | Moderately suitable land | |
|---------------|----------------------|----------------|--------------------------|-----------------|
| | Area (Mil ha) | P. Yield | Area (Mil ha) | P. Yield |
| TA - H | 1.7 | 43% ≈ 25.7t/ha | 2.3 | 57% ≈ 21.4 t/ha |

- Increase of the total harvested area by **2% (~17.000 ha)**
- Improvement in agricultural production to **high input level production**

| Expansion of agri. land | | |
|-------------------------------------|----------|--------------------|
| Baseline | Land use | Cassava production |
| | 000 ha | million tons |
| <i>Cassava production area</i> | 842 | 5 |
| Scenario 1 | ha | t |
| Additional land under cassava | 17 | 0.4 |
| Total (current + expansion) | 859 | 5.4 |
| <i>Increase in total production</i> | | 8% |

| Potential bioethanol production | |
|------------------------------------|---------------------------|
| 1 t of cassava ~ 184 l bioethanol | |
| % of additionally produced cassava | bioethanol million liters |
| 100% | 72 |
| 70% | 50 |



The land suitability assessment provides

- **information on:**
 - the existing yield gaps and potential results of intensification of agricultural production,
 - which is needed for assessment of costs required to achieve higher yields
 - the potentially available land for extensification of agricultural production and the level of suitability for bioenergy feedstock production,
 - which is used for land use planning
- **baseline for:**
 - the assessment of water availability and sustainability of water use
 - techno-economic and socio-economic analysis of bioenergy development options

The BEFS Analytical Framework

Natural Resources Assessment

This component covers three major areas:

1. Land suitability
2. Water availability
3. Woody biomass and residues availability





Assessment of woody biomass potential

- Biomass assessed
 - **Fuelwood**
 - **forestry residues**
 - **wood processing residues**
 - **agricultural residues**
- Methodology applied: **WISDOM**
The Woodfuel Integrated Supply/Demand Overview Mapping
- Objective
 - to combine existing data and to provide new relative/qualitative values in order to assess the current situation
 - to identify priority areas for action
 - to serve as a tool for strategic planning

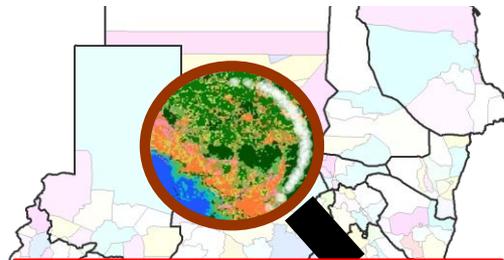
1 . Selection of spatial base

- Pixel level
- Sub-national level

2. DEMAND module

Woody-biomass consumption

- Type
 - energy, non-energy
- Sector
 - households, commercial, industry
- Area
 - population mapping
 - urban, rural
 -



Geodatabase

- 1 - ... - ... - ... -
- 2 - ... - ... - ... -
- 3 - ... - ... - ... -
- ...
- n - ... - ... - ... -

3. SUPPLY module

Woody-biomass availability

- Forestry
 - Land cover (land use)
 - Annual increment / sustainable cut
 - Forestry residues
- Non-forest trees
- Residues from crop production
- Residues from processing industry
- Accessibility (physical, legal)
-

4. INTEGRATION module

- supply / demand balance
- deficit / surplus areas
- socioeconomic aspects
- ...

5. Priority areas

- Commercial supply potential
 - Supply zones delineation (biosheds)
- => POLICY SUPPORT**

WISDOM

Example: Peru

1. Spatial base:

- Province (194 provinces)

2. Demand Module:

- Residential, Commercial and Industrial
- *Input data: census, regional energy surveys, official statistics*

3. Supply Module:

(Input data: raster cell size 250m X 250m / 6.25 ha)

- Natural forest and forest plantations
 - sustainable harvest, physically and legally accessible
- Crop residues: corn, rice, sugarcane, cotton, asparagus, olives
- Residues from industrial processing: sawmills, cotton and rice mills, sugarcane and olive oil industries.



Peru: Demand Module

- **Residential**

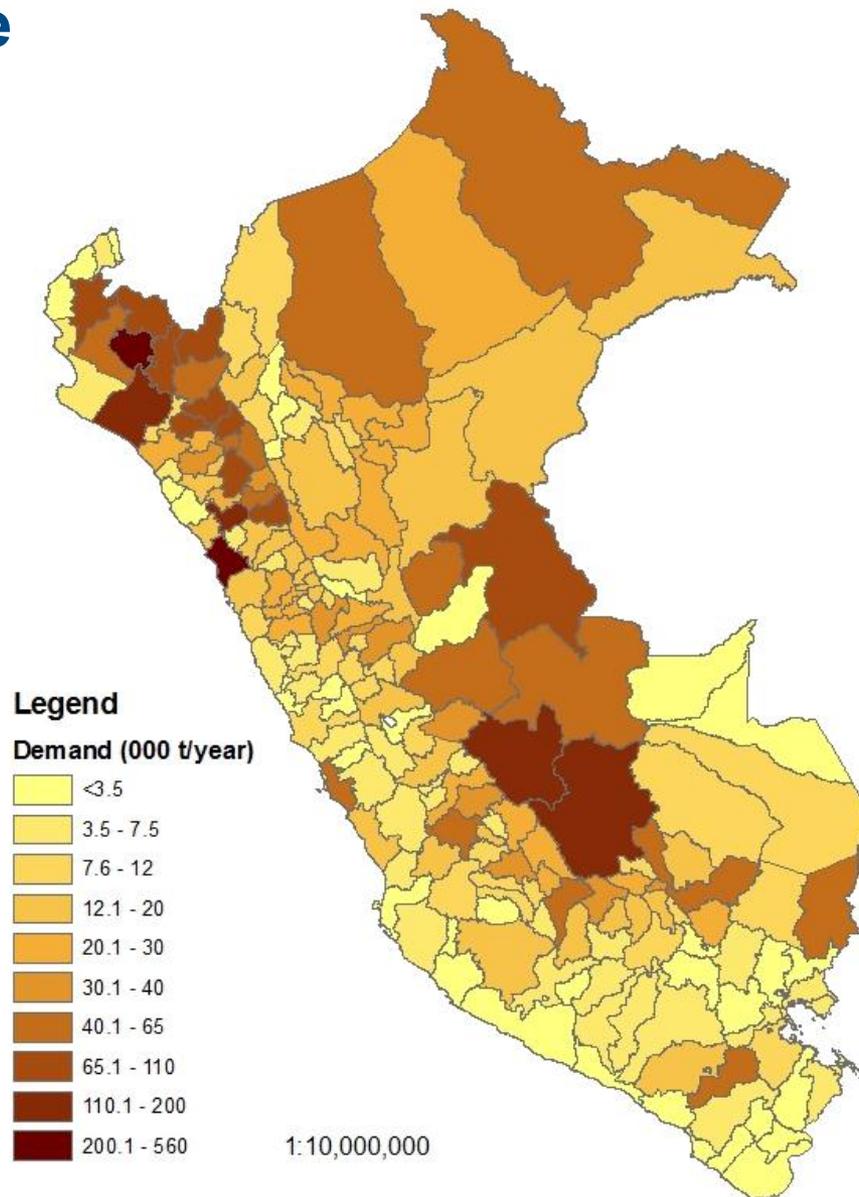
Household cooking
and heating

- **Commercial**

Hotels and restaurants

- **Industrial**

not available



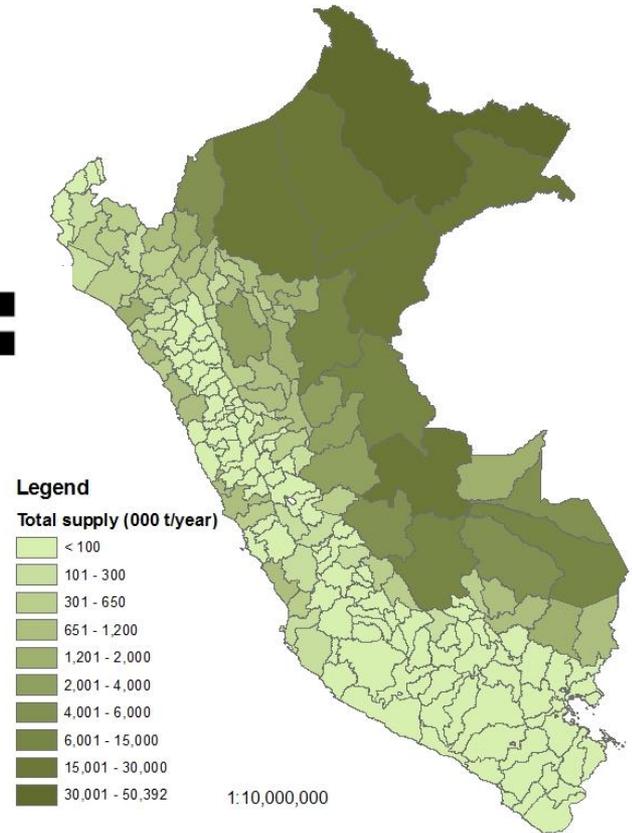
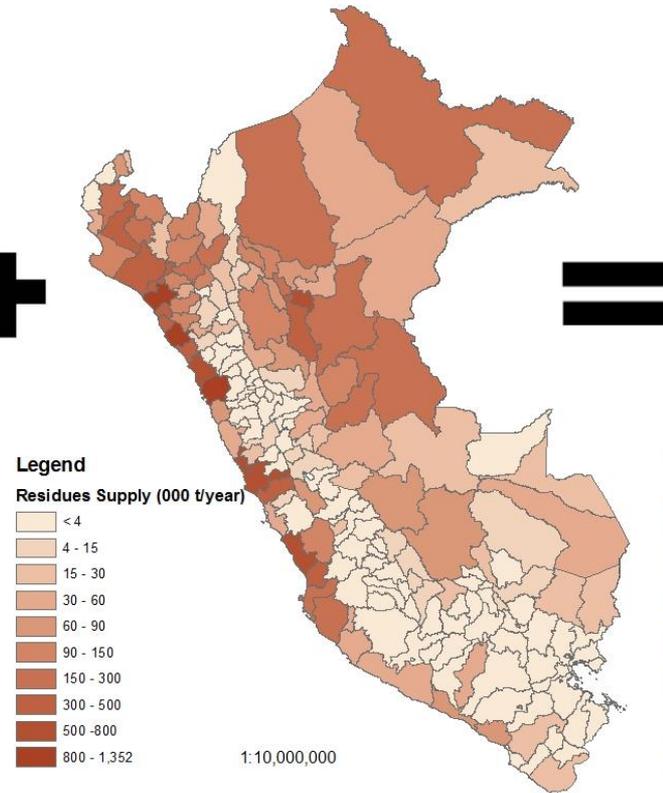
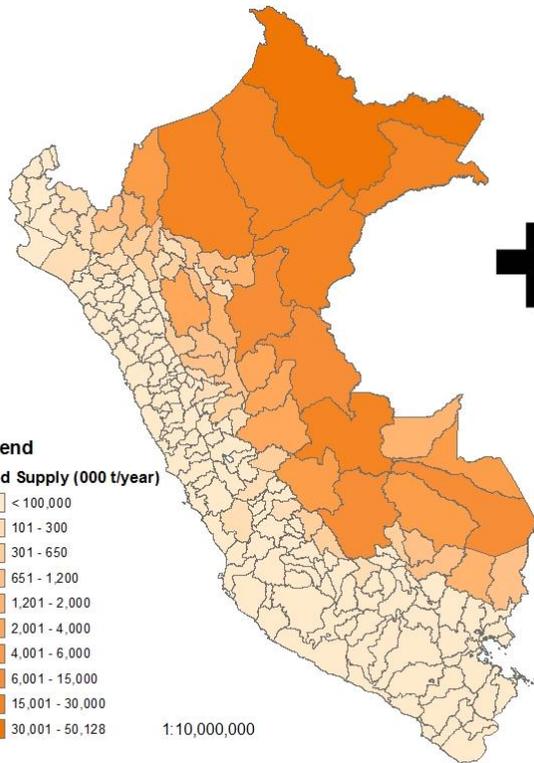
Peru: Supply Module



Wood

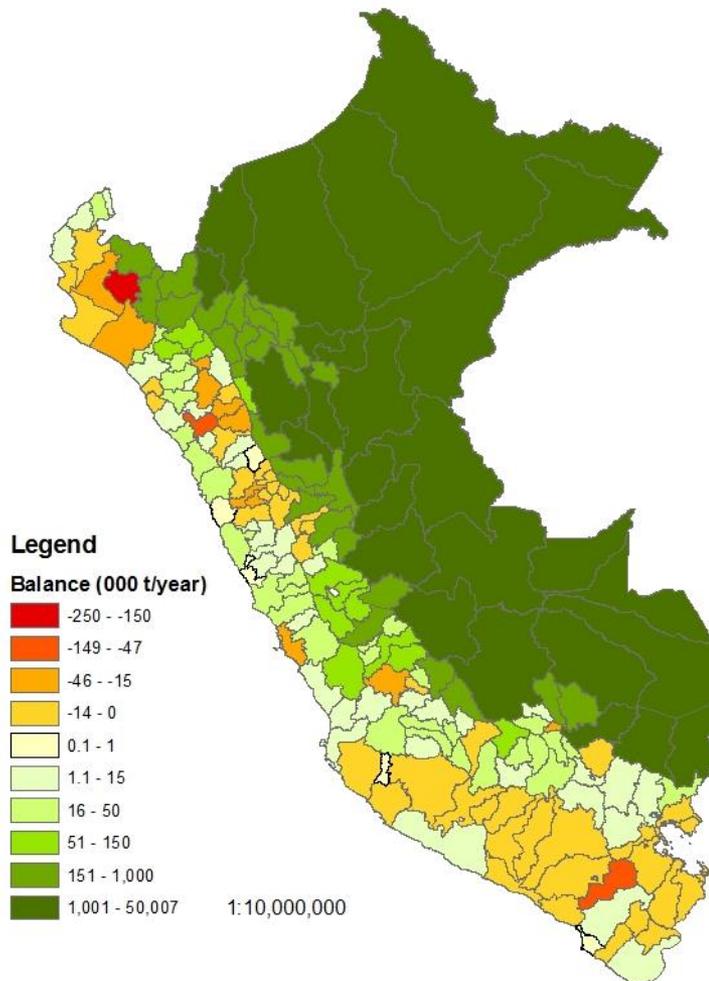
Residues

Total



Peru: Integration module

Woodfuel Balance
= Wood Supply — Demand



- Woodfuel and charcoal are the main energy sources (11% of total domestic energy supply)
- 56 provinces (of 194 in total) have deficit in supply
- Highest deficit:
 - Coastal area and Sierra highlands
- Taking into account indirect biomass generated from residues from field crops, agro-industry, and wood processing industries in the analysis, the biomass balance of some areas improves



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Concluding remarks

Natural Resource Assessment

- The essential **starting point** for analyzing the opportunities and risks associated with bioenergy production and use
- Outputs:
 - potential production of biomass under the prevailing agro-ecological conditions (water, climate, soil type, land cover)
 - potentially available biomass for bioenergy production, taking into consideration existing and future competing uses of natural resources
 - identification of existing and potential constraints for production of biomass for bioenergy
 - identification of potential risks and benefits arising as a result of bioenergy production
- Baseline for:
 - assessment of technical and economic viability of bioenergy production
 - assessment of environmental and social sustainability.

The BEFS Analytical Framework

Country level evidence



BEFS

Techno-
economic
aspects

- Can biofuels be produced profitably and competitively?
- To what degree can smallholders be involved?
 - What might the tradeoffs be?
- Greenhouse gas emissions



The BEFS Analytical Framework

Technoeconomic Assessment

The technoeconomic assessment covers two major areas:

1. Production cost
2. Greenhouse gases



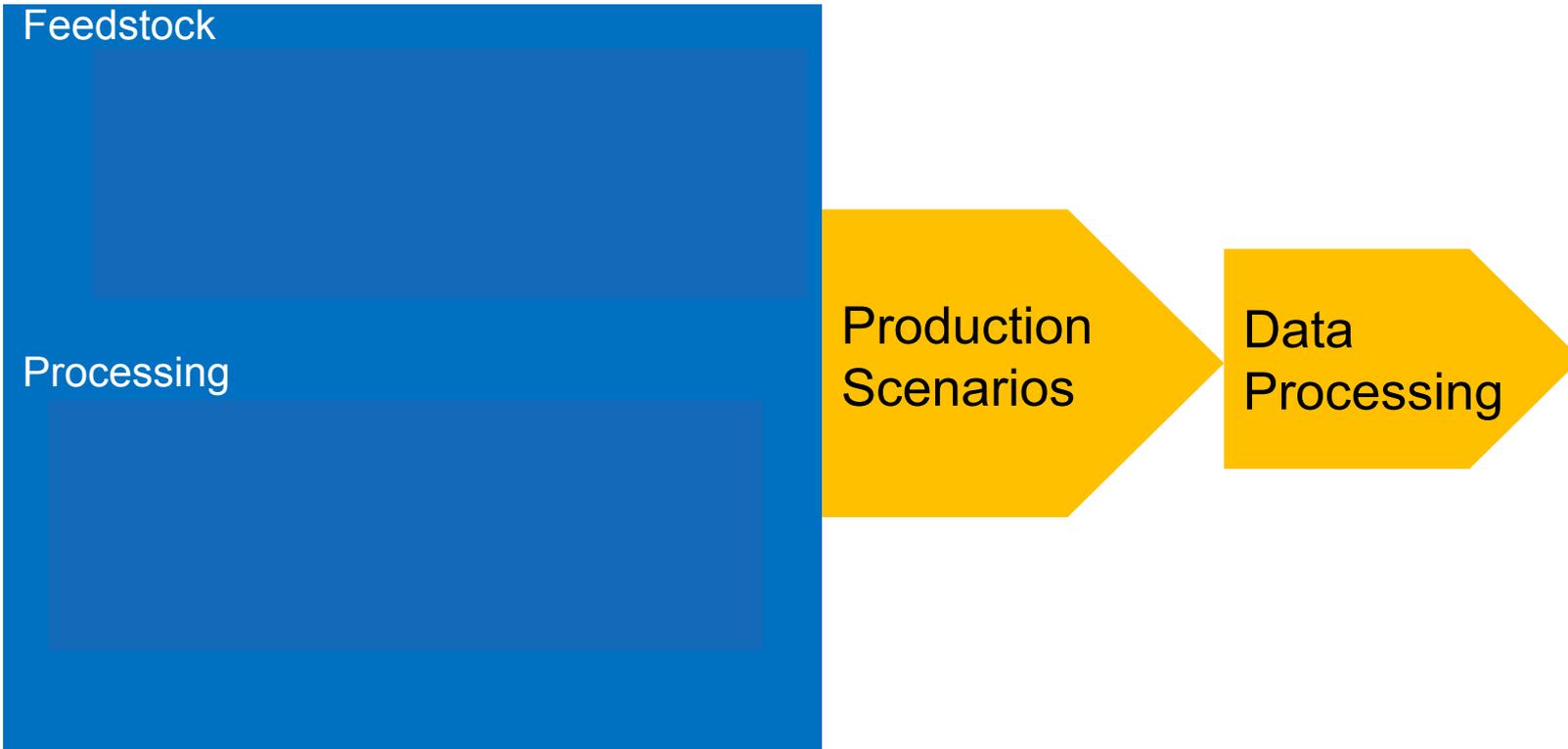
Technoeconomic analysis

Objectives

- Which bioenergy processing technologies are viable?
- Can bioenergy be produced economically?
 - at which scale?
 - to what extent can smallholders be included in bioenergy supply chains?
- How does the cost of bioenergy compare to that of fuel alternatives in the country?
- Can domestically produced bioenergy be cost competitive on international market?



Methodology



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Techno-economic assessment: Cassava Ethanol in Tanzania



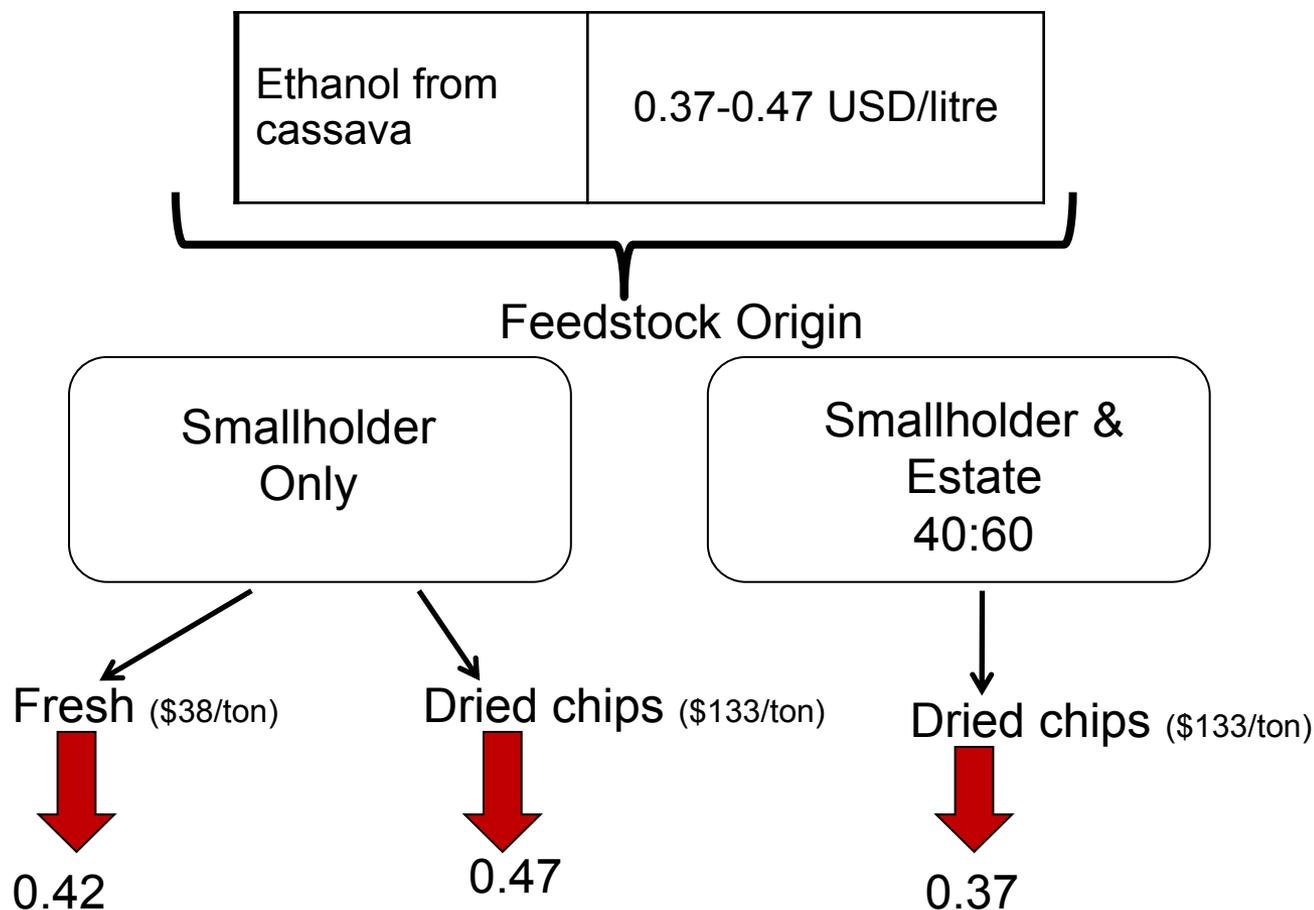
- **Potential bioenergy crops covered are:**
Sugar cane, molasses, sweet sorghum, **cassava**, palm oil, sunflower, jatropha
- Based on the results from the natural resources assessment, then the questions are:
 - *Can the ethanol be produced profitably?*
 - *Can the ethanol be profitable with smallholders participation?*

Tanzania Ethanol from Cassava: Scenarios



| Scenario | Origin Feedstock | Biofuel | Market |
|----------|----------------------------------|---|--|
| 1 | Smallholder 100% | Ethanol 53 million liters/year Feedstock @ plant fresh | Supply 10% domestic blending mandate |
| 2 | Smallholder 100% | Ethanol 53 million liters/year Feedstock @ plant dry chips | Supply 10% domestic blending mandate |
| 3 | 40% smallholder 60% estate | Ethanol 101 Million liters/year Feedstock plant dry chips | Both domestic Supply 10% blending mandate and potential for export market |

Tanzania Cassava Ethanol Production Cost Results



How it compares with ethanol-cassava production in other countries?

In 2010:

Thailand and Vietnam is around 0.34 to 0.40 USD per liter

Brazil ranges from 0.45 to 0.47 USD per liter

India is around 0.65 USD per liter



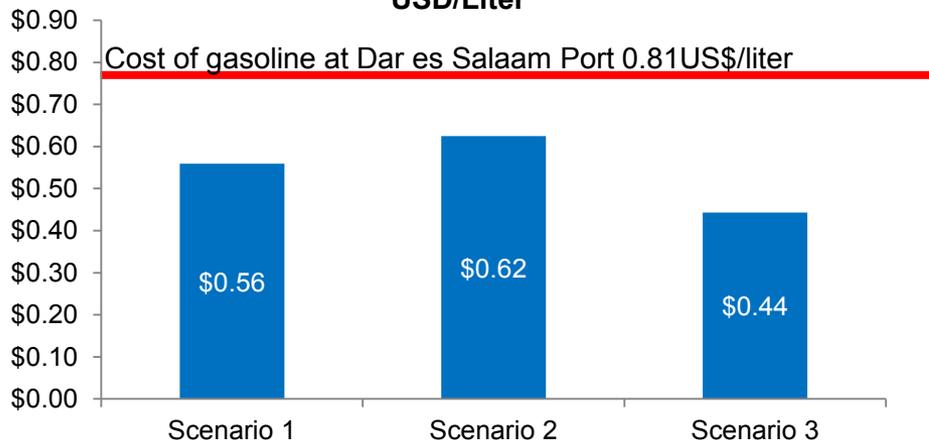
Tanzania Cassava Ethanol: How can the results be used to inform policy?



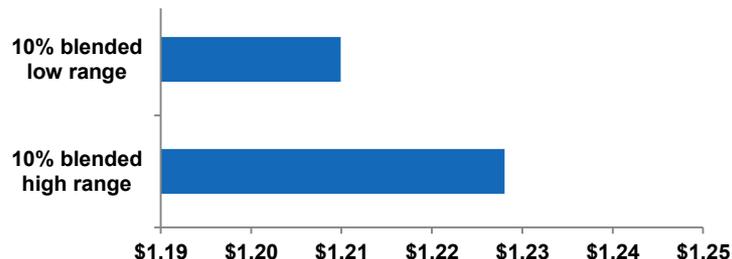
Domestic market:

How does the ethanol compete with gasoline in the country?

**Tanzania Cassava Ethanol Production Cost
in liter of gasoline-equivalent
USD/Liter**



**Price of blended gasoline with 10% ethanol
liter of gasoline-equivalent
USD per Liter**



The production costs are in liter of gasoline-equivalent to reflect the less energy content in 1 liter of ethanol when compare to gasoline.
**In estimating the price of a blended liter of gasoline with 10% ethanol, all taxes, charges and fees of about 0.44 USD/Liter applicable to gasoline were applied to ethanol.

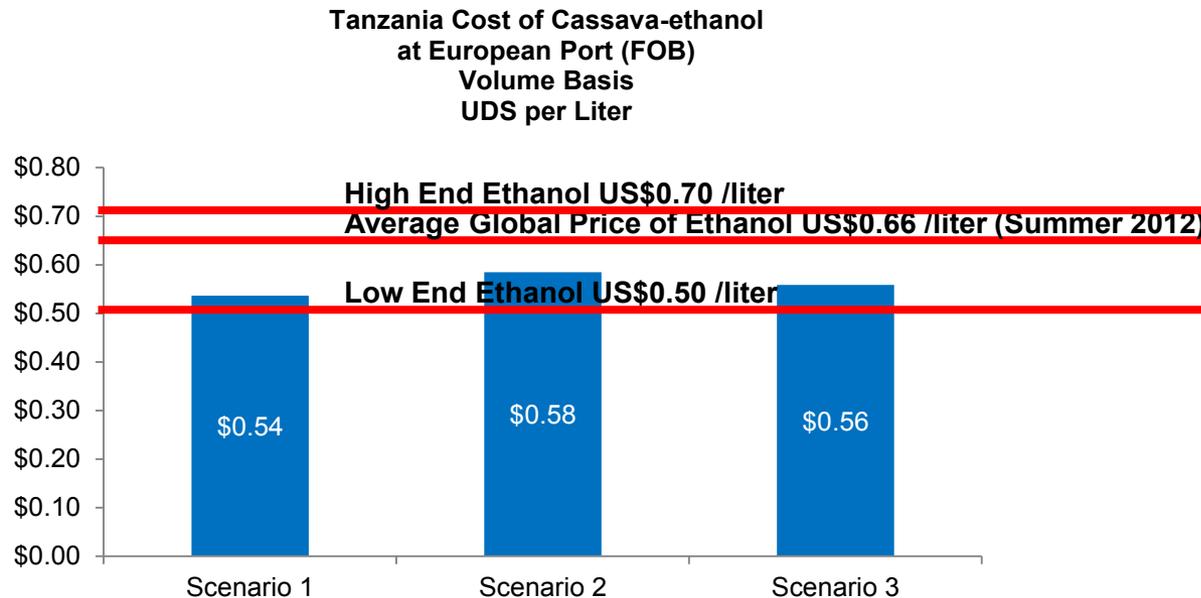




Tanzania Cassava Ethanol: How can the results be used to inform policy?

Ethanol export market to EU

Cost at EU port: Production cost + local transport + shipping



Greenhouse gas emissions

Objective

- Which bioenergy feedstocks, management practices and processing technologies can deliver the largest greenhouse gas emission savings?
- Can the biofuel meet national GHG sustainability criteria or for importing markets?

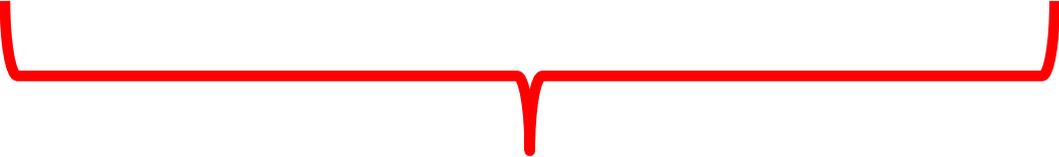


Methodology

Agricultural phase

Industrial Phase

Transport

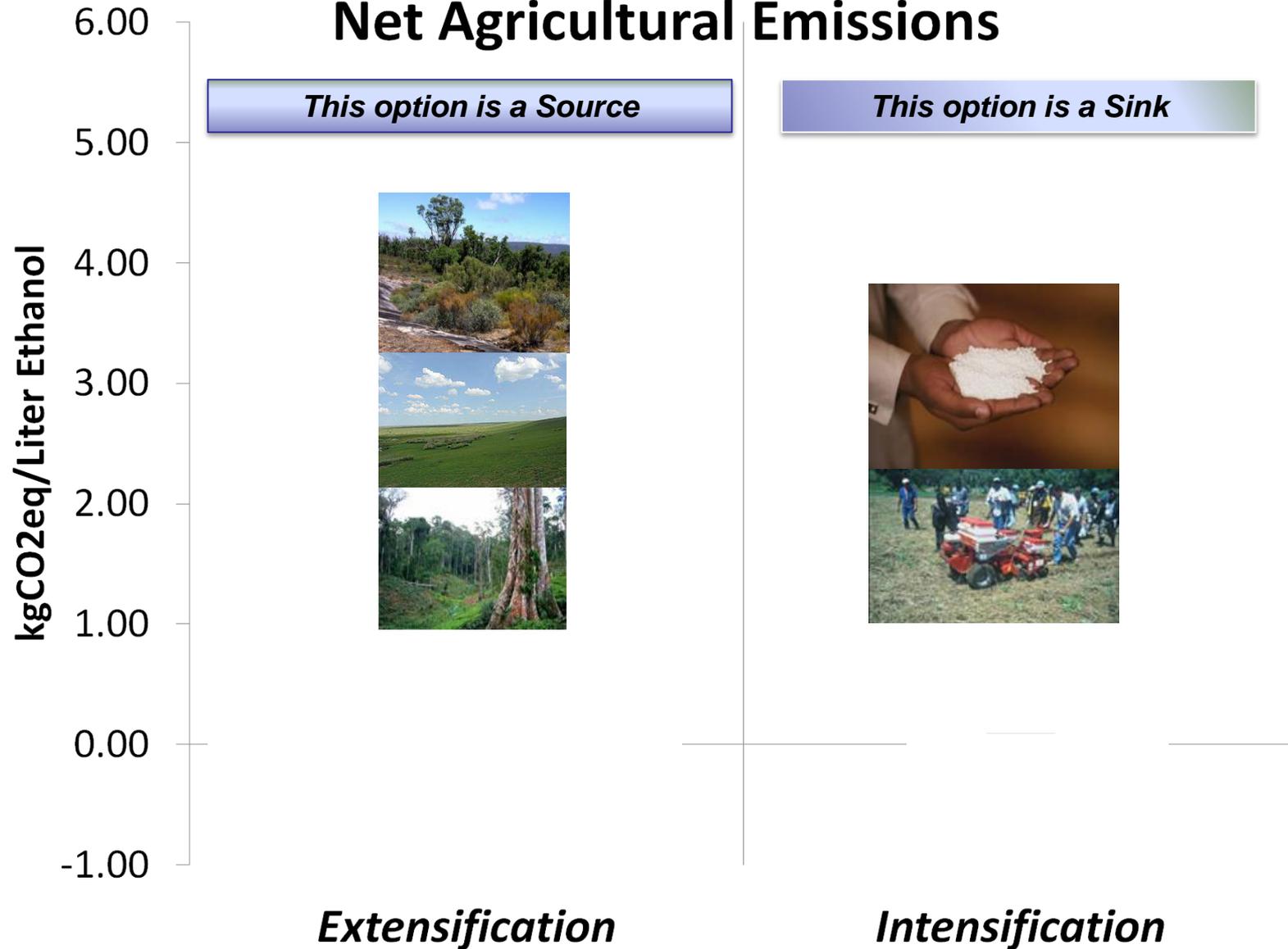


Total emissions for biofuels

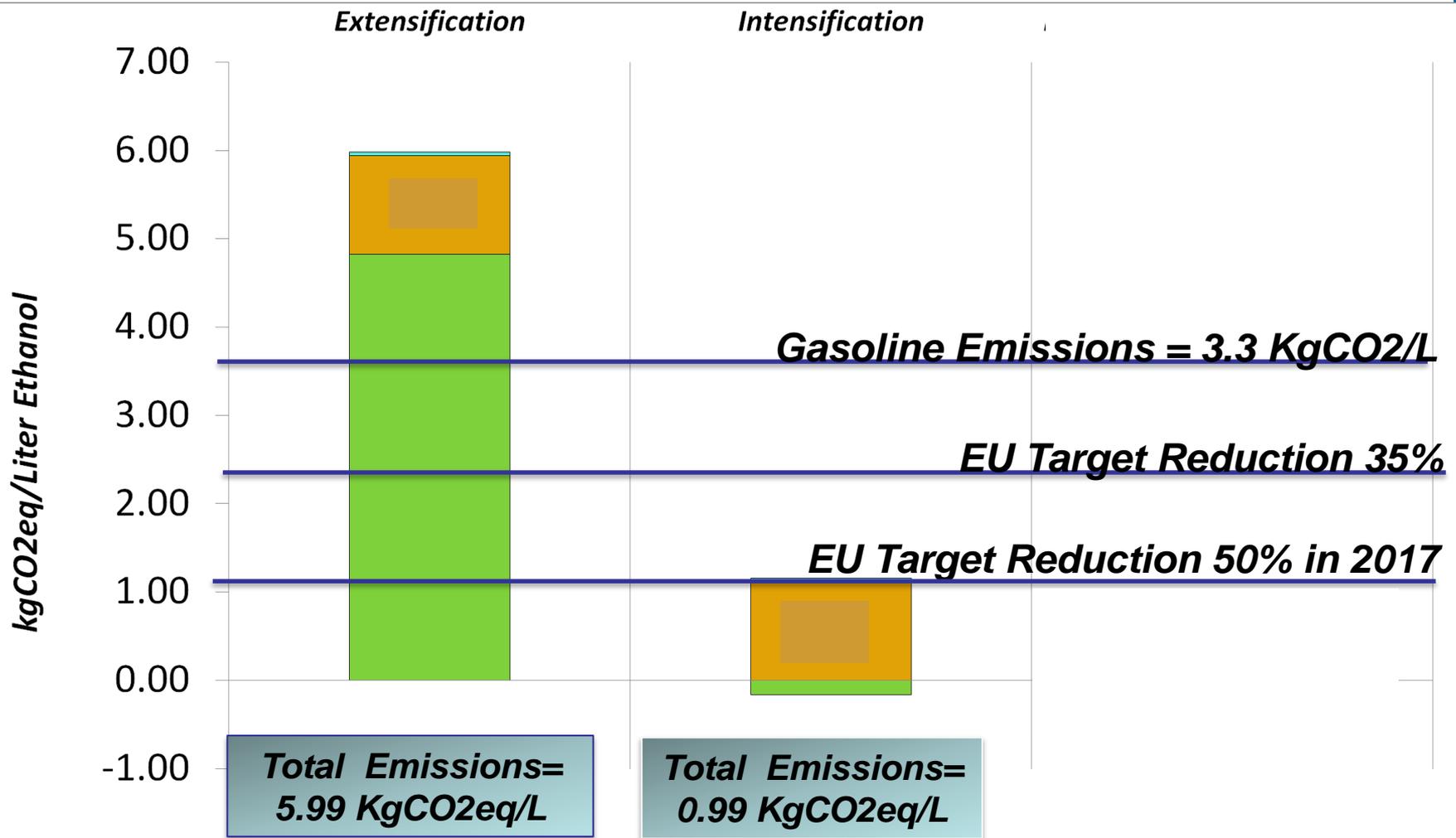
Agriculture + Industrial + Transport of feedstock & Biofuel



Net Agricultural Emissions



Total GHG emission and sustainability implications



■ Emissions from Agriculture Stage
■ Emissions from Transportation Stage

■ Emissions from Industrial Stage
■ Emissions savings from electricity generation





Results

Under the scenarios studied, cassava ethanol:

- Could be competitive with smallholder participation but yields will have to improve
- Can compete with gasoline in the domestic market
- Global prices for ethanol may not be sufficiently high to make it competitive for export
- Generation of GHG emissions requires careful planning in both feedstock and industrial processing to find most sustainable alternative

The BEFS Analytical Framework

Country level evidence



- What are the national level impacts? Labour, growth, poverty?
- What are the household level impacts and who are the vulnerable?

The BEFS Analytical Framework

Socioeconomic analysis

- Economywide impacts (*long run*)
- Household level impacts and vulnerability (*short run*)



Economywide effects

Objectives

Allows to, in the longrun, account for economywide **linkages** and Identify **trade-offs** between growth, poverty and food security

- Will establishing a biofuels sector stimulate economic growth?
- Which feedstock is the most effective at generating national economic growth and poverty reduction?
- What is the preferred combination of large-scale estate and small-scale outgrower schemes?
- What are the impacts on production factors?



Biofuels production options

Modeled scenarios

- Computable general equilibrium (CGE) model (Thurlow 2007)
 - timeline 2007-2015, SAM 2007
- Scenarios build on the technoeconomic analysis
- Scenarios differ according to production technologies/strategies eg. Feedstock, scale of production, land

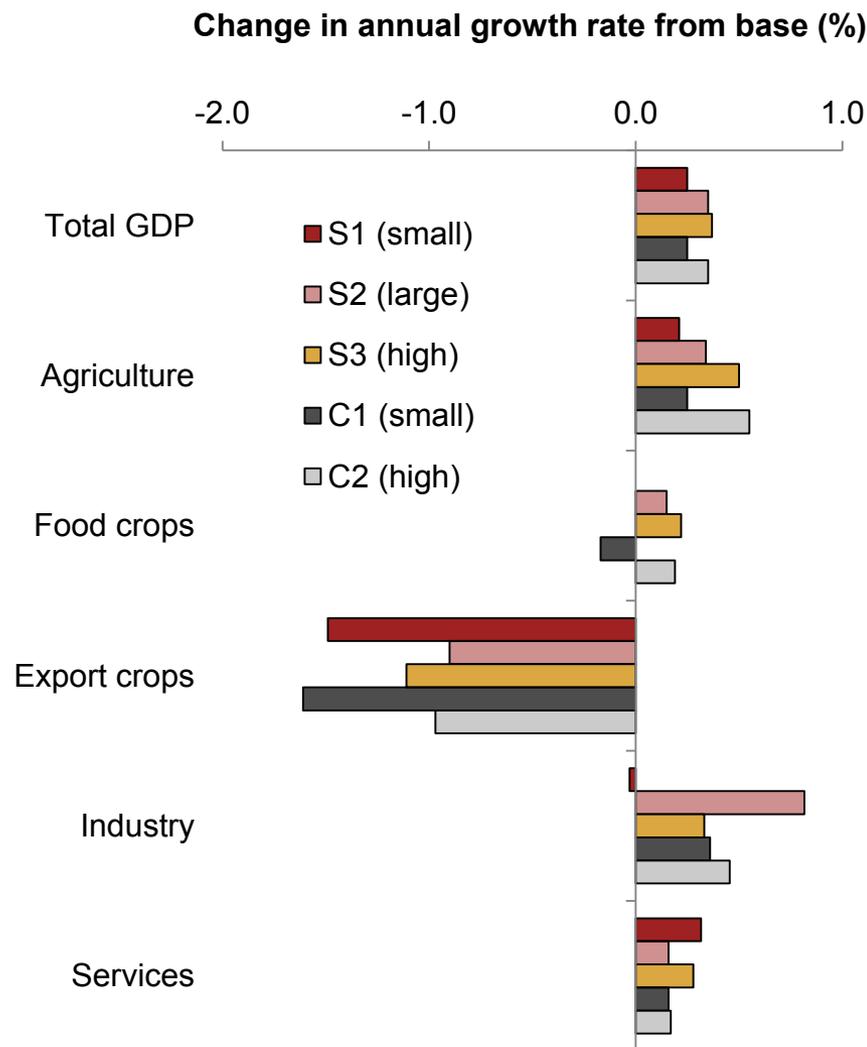
| Scenarios | Scale of feedstock production | Feedstock yield level | Land expansion |
|------------------|-------------------------------|-----------------------|----------------|
| Sugar 1 | Small | Low | Yes |
| Sugar 2 | Large | High | Yes |
| Sugar 3 | Small | High | No |
| Cassava 1 | Small | Low | Yes |
| Cassava 2 | Small | High | No |



Modeling results

Economic growth, 2007-2015

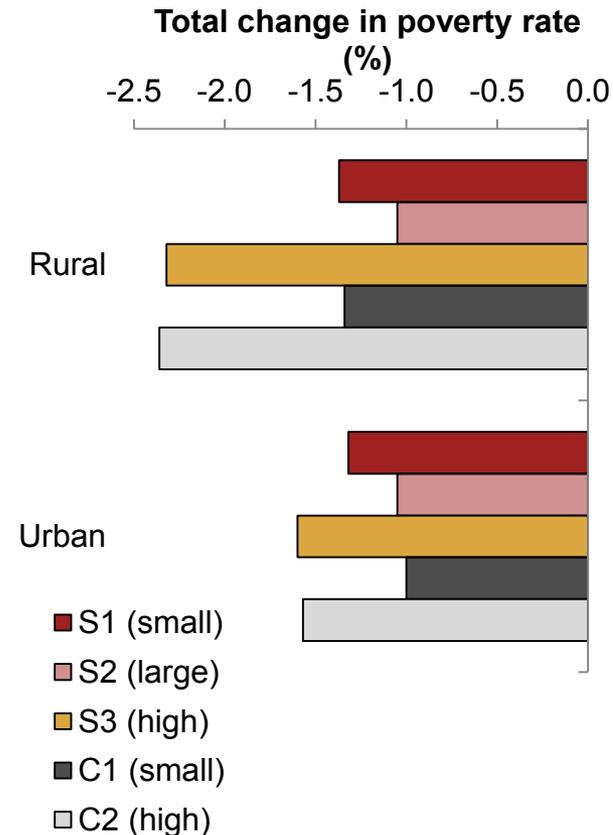
- Overall GDP growth rate increases (0.3%-0.4% p.a.)
- Large increase in exports
- Exchange rate appreciates, reducing non-biofuel export crops' competitiveness
- Food crops expand as non-biofuel exports release land and labor (except for C1)
- Manufacturing expands due to biofuels processing



Modeling results

Household incomes and poverty, 2007-2015

- Biofuels reduces poverty rate by 1.1-2.4% (max 0.9m people)
- Outgrower schemes and cassava are more pro-poor
- Both rural and urban poverty declines





Results

- Both large-scale and small-scale biofuel production approaches stimulate economic growth (GDP)
- All production options reduce poverty, but small-scale outgrower approaches are most pro-poor
- There is little evidence of a food vs. biofuel trade-off
- Rather it is non-biofuel export crops that will be displaced by new biofuels exports



Household level impacts and vulnerability

Objectives

- In the short run, as the bioenergy sector develops, food prices change
- Food prices can change because of international and domestic supply and demand shocks
 - This can also include changes in biofuel demand
- We need to understand
 - how does the price change **impact** households?
 - are any household groups **vulnerable**?



Household level impacts and vulnerable groups

- The resulting change in food prices affects countries and households
 - Net exporters vs net importers
 - Net buyers vs net sellers
- Households may produce and consume a crop at the same time
- Price increases will affect households in different ways:
 - *Net consumers*: Those who buy more food than they sell will be hurt by higher prices.
 - *Net producers*: Those who sell more food than they buy benefit from higher prices.
- Given a price change, we calculate the **net welfare impact** on the household based on the position of the household (Some literature: Minot and Goletti 1998, Deaton 1988, Dawe and Maltsoğlu 2009)

An Example: Tanzania

Which specific food crops do I need to be concerned of?

- **Food security staples: Maize and Cassava**

Not Maize !

| Crop | Net importer (%) | Net exporter (%) |
|----------|------------------|------------------|
| Maize | - | 2 |
| Cassava | - | - |
| Sugar | 8 | - |
| Palm oil | 64 | - |

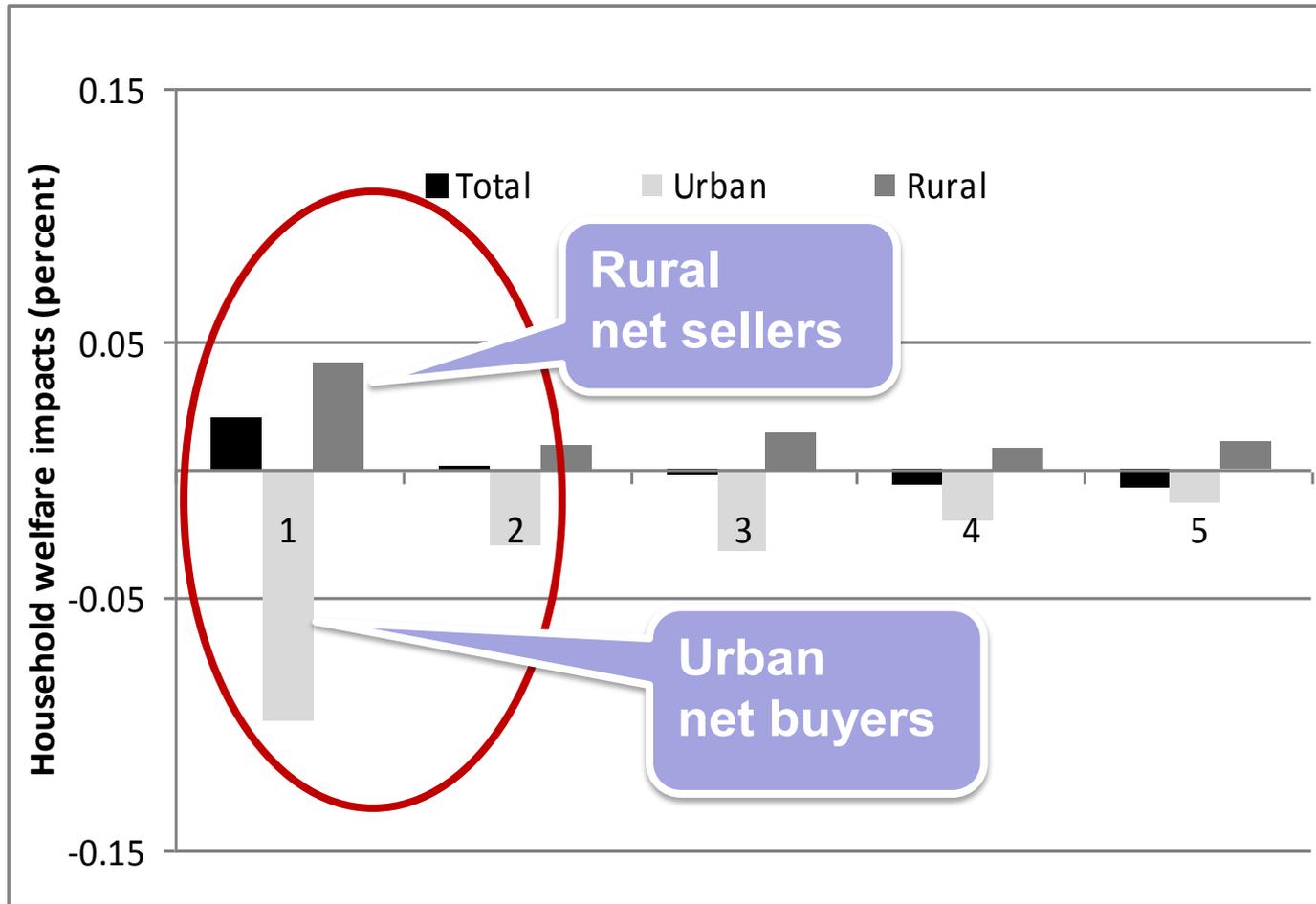
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| 10 | Beverages, Fermented | 2.7 |
| 11 | Milk – Excluding Butter | 2.2 |
| 12 | Bovine Meat | 1.8 |
| 13 | Pulses, Other | 1.7 |
| 14 | Plantains | 1.5 |
| 15 | Millet | 1.4 |
| Subtotal share for selected items | | 88.5 |
| Total Calories per capita | | 1959 |

Data source: FAOSTAT



Household welfare impact: Maize

Assuming a 10 percent price change



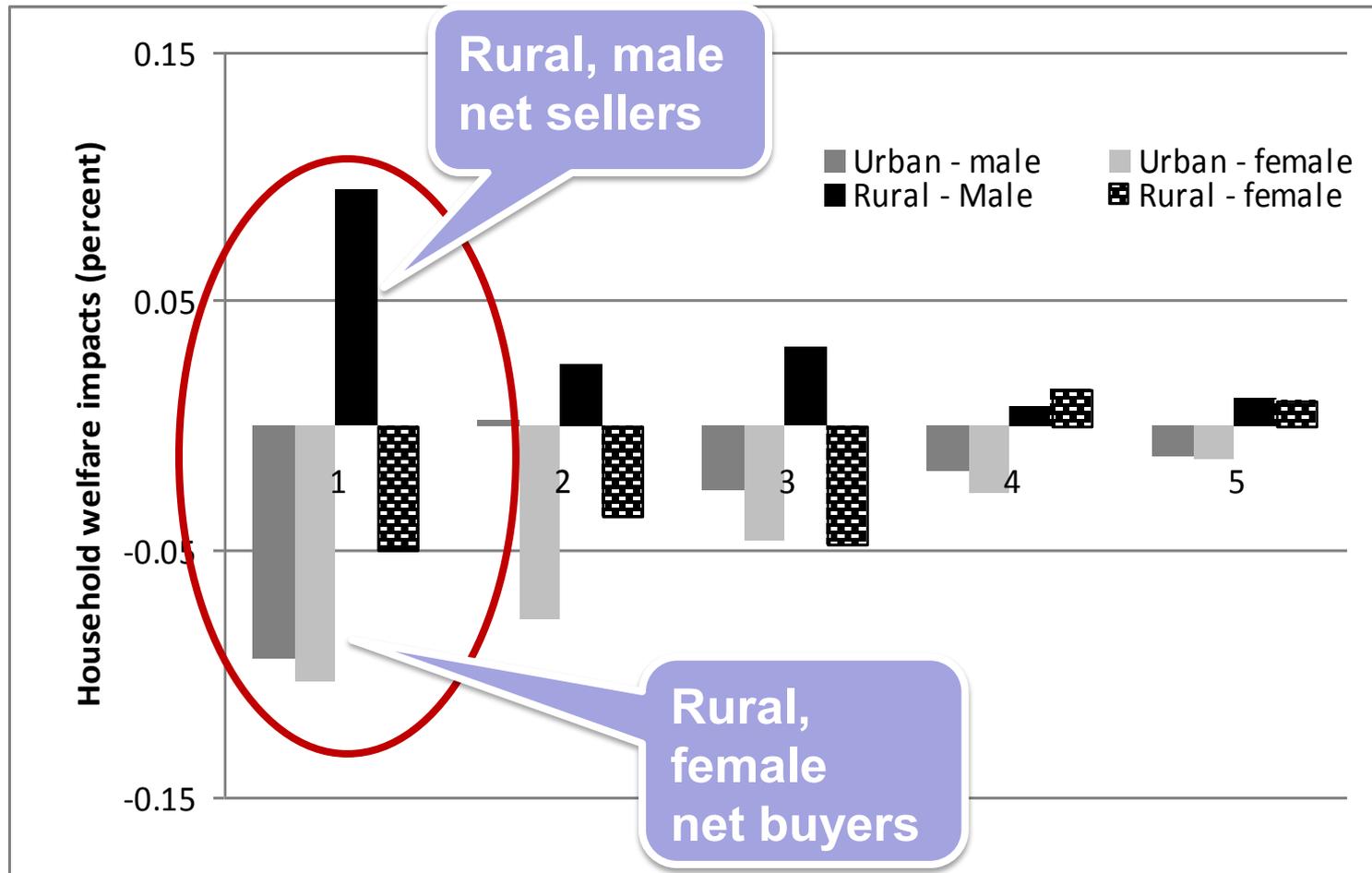
Source: Calculations by the authors

Data: National Panel Survey 2008-2009 for Tanzania (3280 households)



Household welfare impacts: Maize and gender

Assuming a 10 percent price change

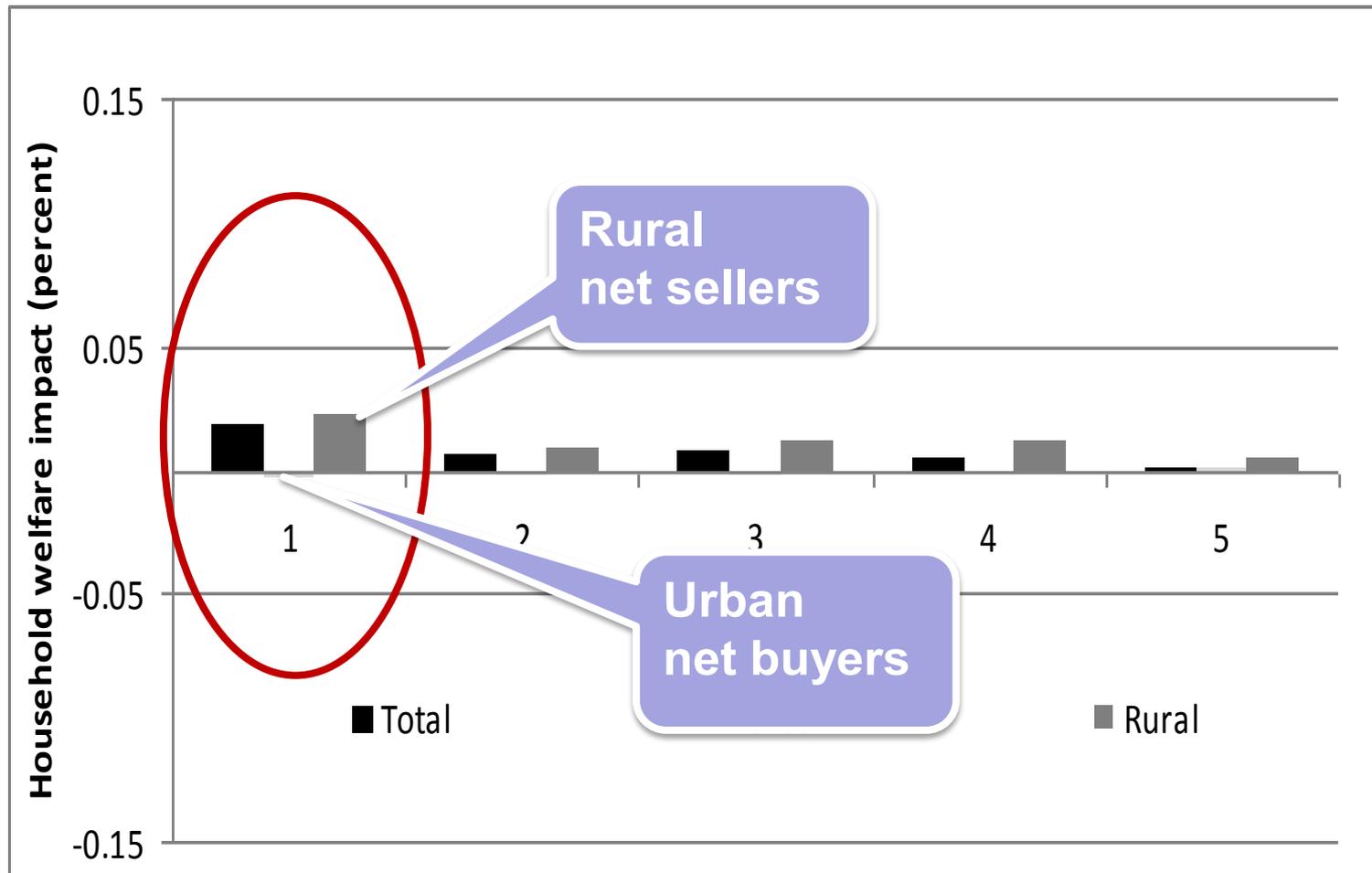


Source: Calculations by the authors
 Data: National Panel Survey 2008-2009 for Tanzania (3280 households)



Household welfare impact: Cassava

Assuming a 10 percent price change



Source: Calculations by the authors

Data: National Panel Survey 2008-2009 for Tanzania (3280 households)





Key food prices

Maize and Cassava Price Changes in Tanzania

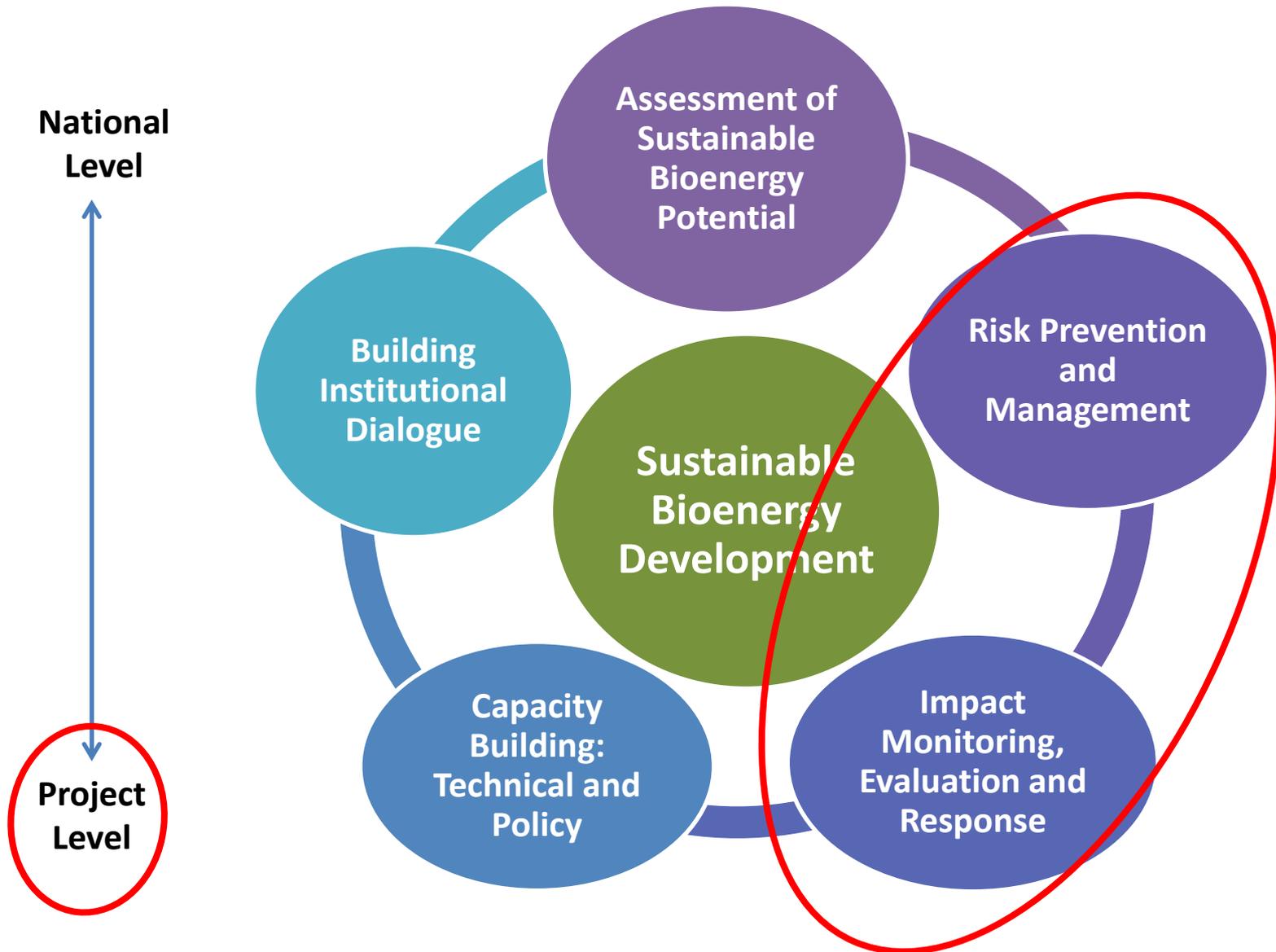
- Maize and cassava market are interlinked, maize prices have been increasing and cassava prices have followed

Price Changes:

| Commodity and Marketing Level | Domestic Retail Fresh Cassava | Domestic Retail Dried Cassava | Domestic Maize Wholesale |
|--|--------------------------------------|--------------------------------------|---------------------------------|
| Real Percent change between 2003 - 2008 | +50% | +42% | +44% |

Source: Ministry of Trade, Calculations by the authors

The BEFS Approach





BEFS Operator Level Tool

A web-based tool that can be used to get a preliminary indication of potential **risks** and **benefits** for food security from bioenergy investments



<http://www.fao.org/bioenergy/foodsecurity/befsci/operator-tool>



BEFS Operator Level Tool: scope

The tool consists of three parts:

- 1. Change in the supply of food (crops and livestock) to the domestic market**
- 2. Resource availability and efficiency of use (land, water and fertilizers)**
- 3. Physical displacement, change in access to resources, compensation and income generation**

BEFS Operator Level Tool: indicators and scoring system

- Each part includes **indicators** addressing key environmental and socio-economic dimensions relevant for food security
- For each indicator, **benchmarks, thresholds** and a **scoring system** are provided:
- **Potential Benefit for Food Security**
- **No Significant Influence on Food Security**
- **Potential Risk to Food Security**



THANK YOU!

<http://www.fao.org/bioenergy/foodsecurity/befs>

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Next steps

- Currently preparing BEFS Rapid Appraisal
- Ongoing work with countries in the application of the various components
- A number of pending assistance requests from countries, funding currently not secured



Concluding remarks

- Bioenergy development is country, context and feedstock/process specific
- Bioenergy policy formulation should be based on country specific data and analysis
- **Tools are now available** to help governments and operators reduce risks and enhance opportunities of bioenergy
- *Per se* **biofuels are neither good nor bad**, what matters is the way they are managed
- **Small-scale bioenergy is important for livelihoods** and can be less risky

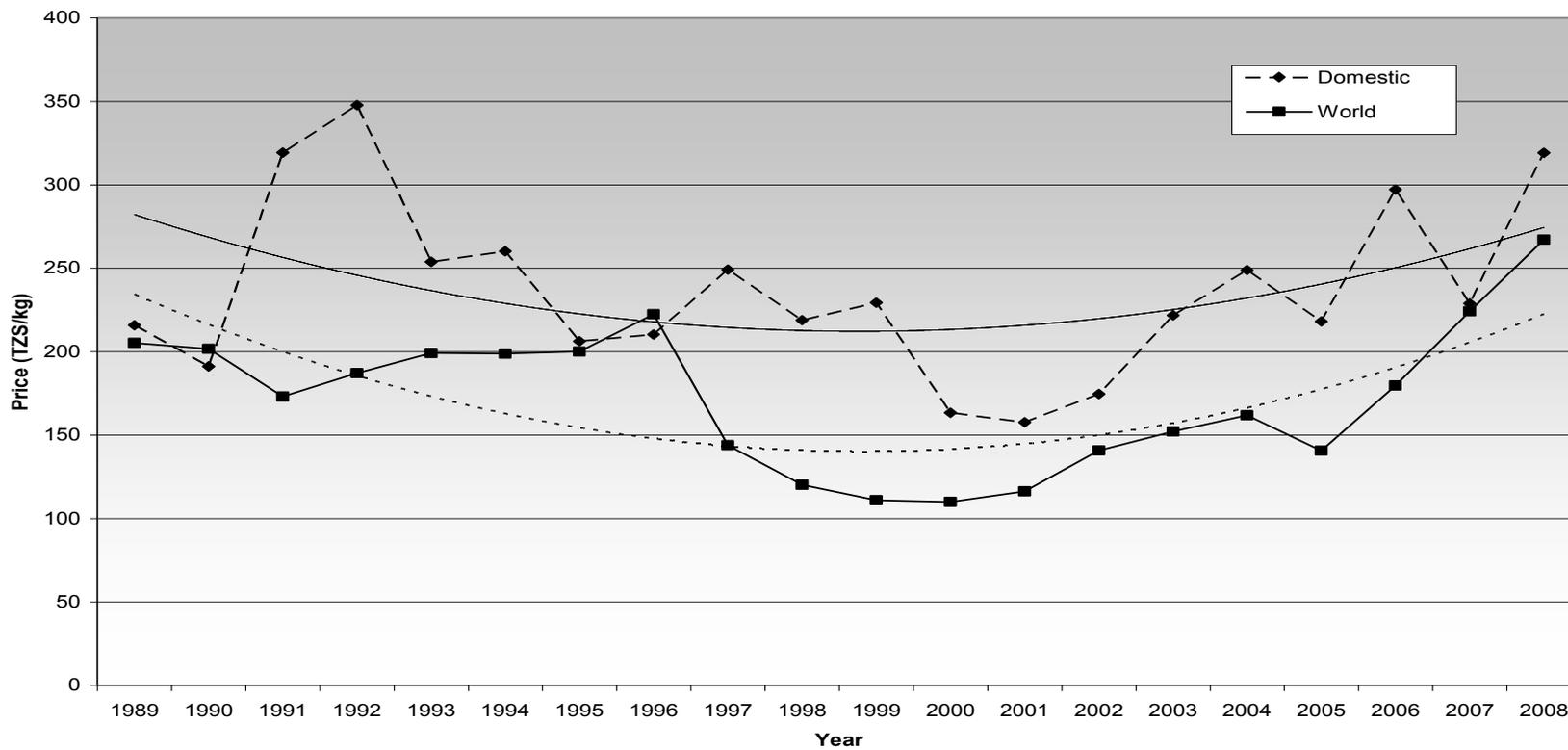


THANK YOU!

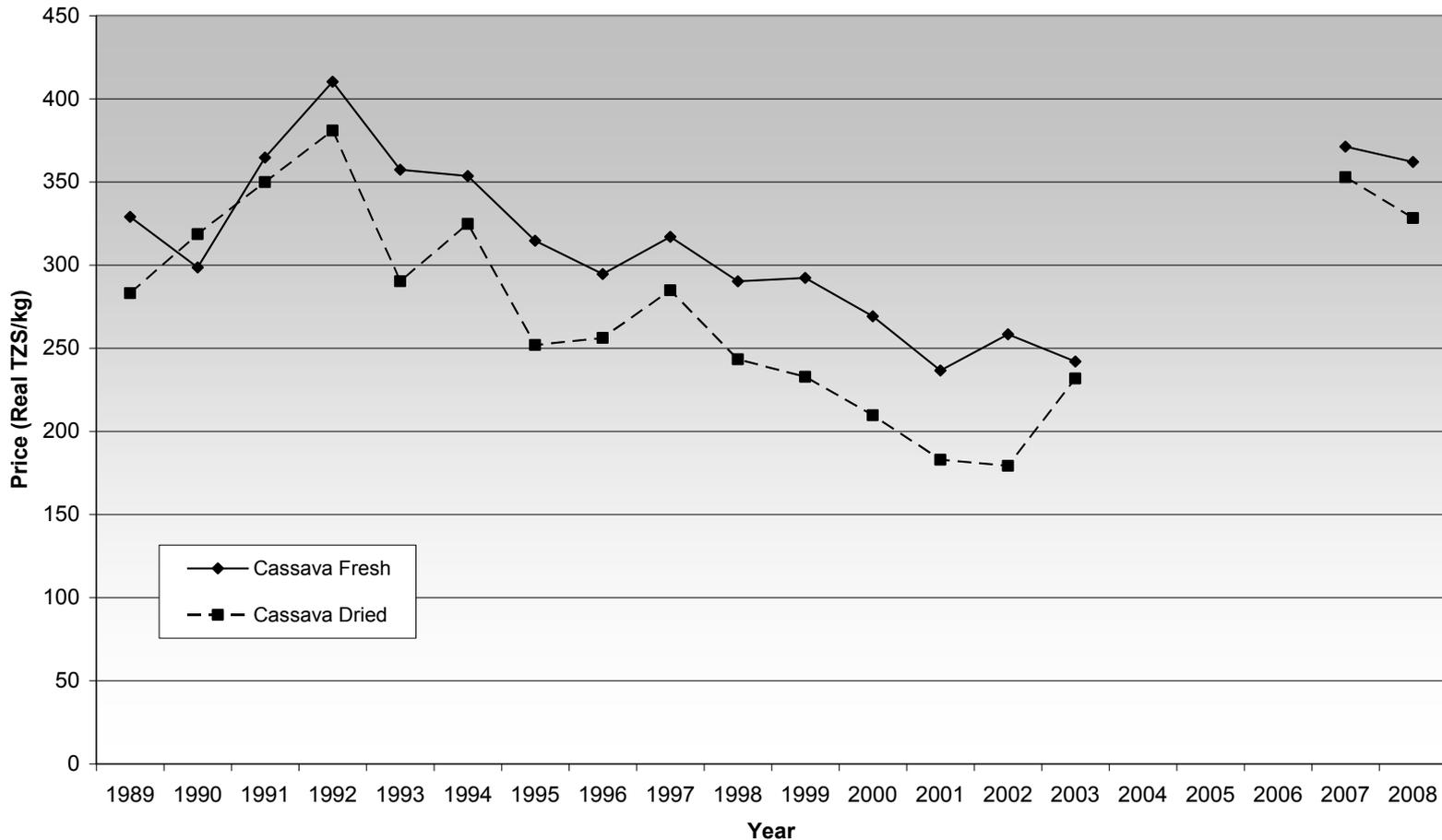
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Maize Price in Tanzania



Cassava Price in Tanzania



....maize and cassava market are interlinked



BEFS



Tanzania – Who wins or loses from a rise in cassava food prices?

Welfare impacts in Kilimanjaro for a 10 percent increase in the price of cassava

Welfare impacts in Ruvuma for a 10 percent increase in the price of cassava

It depends on where and who you are!

Net sellers

Net buyers

